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Business combinations: Disclosures, Goodwill and Impairment - Update on feedback received

~~Overview of Feedback Received~~

Objective

- 1 The objective of the session is to update EFRAG TEG ~~as to~~on the feedback received on the outreach activities on the IASB's discussion paper¹ (DP) *Business Combinations: Disclosures, Goodwill and Impairment* and EFRAG's Draft Comment Letter ('DCL').

Outreach activities completed until ~~30 October~~20 November 2020

- 2 EFRAG has engaged in various outreach activities to ensure getting responses from as wide a range of constituents as possible. Activities concluded include the following:
 - a) Field test with ~~one preparer~~four preparers (conducted by the IASB);
 - b) Survey interviews with ~~three~~12 preparers as an alternative or in addition to filling out the surveys issued by EFRAG;
 - c) Presentations to EFRAG Working Groups: EFRAG API, User Panel, EFRAG FIWG, EFRAG IAWG and CFSS;
 - d) Presentations at closed meetings with national standard setters or with industry or user organisations;
 - ~~e) Webinars² on 16 October and 23 October 2020. The former was a joint EFRAG and IASB event whereas the latter was focussed on constituents in Denmark.~~
 - e) In addition, the following feedback from webinars is also relevant:

<u>Date</u>	<u>Event</u>	<u>Agenda paper reference</u>
<u>16/10/20</u>	<u><i>Improving information regarding business combinations and subsequent accounting for goodwill – Which Way to Go?</i> Jointly hosted by EFRAG and the IASB</u>	<u>04-07</u>

¹ The DP can be found [here](#) and EFRAG's DCL can be found [here](#).

~~² *Improving information regarding business combinations and subsequent accounting for goodwill – Which Way to Go?* on 16 October 2020 jointly hosted by EFRAG and the IASB as well as *Joint outreach event on Business Combinations: Disclosures, Goodwill and Impairment*, 23 October 2020, jointly hosted by EFRAG, the IASB and FSR – Danish Auditors & DI Confederation of Danish Industry~~

	Already included in October version of this paper.	
23/10/20	Joint outreach event on Business Combinations: Disclosures, Goodwill and Impairment Jointly hosted by EFRAG, the IASB and FSR – Danish Auditors & DI Confederation of Danish Industry	04-08
09/11/20	Changes to the accounting for Business Combinations: Disclosures, Goodwill and Impairment: Reflections from Norway. Jointly hosted by EFRAG, the NASB, the NFF and the IASB.	04-09
12/11/20	What are the views of users? Business Combinations: Disclosures, Goodwill and Impairment Jointly hosted by EFRAG, EFFAS, ABAF/BVFA and the IASB.	04-10

- 3 This paper also benefits from the results of [4430](#) surveys completed by preparers on the topic, although not all the questions were necessarily answered. ~~For the demographic and background information about the survey respondents, please refer to Appendix 1.~~

Remaining outreach activities

- ~~4~~ [FurtherSome other](#) outreach events ~~planned for November 2020~~ [have been scheduled but not in time for this paper. These include:](#)
- ~~a) A webinar focussed on the needs of users;~~
- ~~54~~ [webinars focussed on constituents in Germany, Italy, Norway and Portugal; in co-ordination with the Portuguese standard setter and auditing authorities on 24 November as well as with the OIC on 25 November.](#)
- ~~65~~ [Further interviews and field tests with preparers; and with preparers planned for the week of 23 November 2020 and later have not been included in this paper. Exchanges of views with other working groups of other user organisations will also continue including a meeting with preparers in the pharmaceutical industry.](#)
- ~~a) Additional preparers' surveys.~~
- ~~76~~ [This feedback will be supplemented by comment letters to be received on EFRAG's DCL. The closing date for comments is 30 November 2020, but as this deadline is earlier than the IASB's deadline the team would welcome near-final drafts.](#)

Structure of the paper

The feedback has been collated per question in the DP and organised in a way that best reflects the origin of dissenting views. A high-level summary is presented at the end of the paper.

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Questions 2 to 4 - Improving disclosures about acquisitions**Question 2 - Strategic rationale for an acquisition and subsequent performance³**

- 87** During the outreach activities, views were significantly mixed as to whether the new disclosures requirements should be introduced.
- 98** While some preparers, users, regulators and auditors widely support the disclosure objectives, the majority of the preparers expressed concerns about the feasibility of providing such disclosures and especially the commercial sensitivity triggered. Some other concerns are shared across different categories of stakeholders.
- 109** The result of the polling question during the ~~two~~ webinars (~~with EFRAG/IASB joint event and with Danish constituents~~) show that ~~the majority~~ most of the respondents agree with the usefulness of the proposed disclosures:

Will the IASB's proposed disclosure of management's objectives for an acquisition and subsequent disclosures about whether an acquisition is meeting those objectives provide useful information to assess management's stewardship? (100 responses)	Yes	No
	65 <u>88</u> %	35 <u>12</u> %
Of which: preparers	42 <u>23</u> %	20 <u>7</u> %
Of which: users	15 <u>7</u> %	1 <u>1</u> %
Of which: auditors	42 <u>37</u> %	9 <u>2</u> %
Of which: regulators	15 <u>7</u> %	-

The results further show that all of the academics and many most of the other participants also responded 'Yes'. However, ~~some~~ the majority of the total respondents who answered 'Yes', note that ~~the cost of preparing this due to completeness, reliability, the ability to provide the information would outweigh its benefits.~~, in practice, the information in many cases will not be particularly useful.

- 110** The results of the following polling questions during the ~~two~~ webinars are as follows:

User event:

The IASB proposes to provide information (strategic rationale, objectives of an acquisition and subsequent performance) based on the information the entity's chief operating decision maker (board of directors or similar) ('CODM') monitors. Do you think this is the right level? Do you currently get enough information about the subsequent performance of acquisitions? (during the event on 12 November 2020) (23 responses)	Yes	No
	64 <u>13</u> %	39 <u>87</u> %
Of which: preparers	19 <u>9</u> %	12 <u>4</u> %
Of which: users	11 <u>0</u> %	48 <u>8</u> %
Of which: auditors	12 <u>4</u> %	19 <u>26</u> %
Of which: regulators	11 <u>1</u> %	-

³ Question 2 of the IASB's DP

Do you think that it is possible to disclose information on the achievement of the targets initially defined at acquisition date and of expected synergies, without triggering commercial sensitivity? In your experience, are management able to answer investor questions about the subsequent performance of an acquisition, ie are they aware of how well an acquisition is performing? (during the event on 12 November 2020) (23 responses)	Yes 44% 48%	Maybe 49% No 13%	No 37% Sometimes 39%
Of which: preparers	-9%	9%	-19% 13%
Of which: users	21% 7%	5% -	21% 13%
Of which: auditors	42% 2%	23% 4%	9%
Of which: regulators	7%	5%	2%

Do you agree with the IASB's proposal to present the proposed information in the notes to the financial statements? If the information that the IASB requires to be disclosed is commercially sensitive or sensitive because of internal reasons (e.g. potential restructurings), is that a good enough reason for companies not to provide the information to investors? (during the event on 12 November 2020) (24 responses)	Yes 34% 46%	No 45% 54%	Other 21%
Of which: preparers	22% 5%	46% 1%	4% 0%
Of which: users	58%	42% 1%	-
Of which: auditors	40% 13%	49% 25%	5%
Of which: regulators	10%	2%	2%

The majority of the respondents who answered 'No' do not think that the information will be commercially sensitive. General Events (mainly with NSS)

<u>The IASB proposes to provide information (strategic rationale, objectives of an acquisition and subsequent performance) based on the information the entity's chief operating decision maker (board of directors or similar) ('CODM') monitors. Do you think this is the right level? (86 responses)</u>	Yes 57%	No 43%
Of which: preparers	15%	15%
Of which: users	13%	3%
Of which: auditors	12%	17%

<u>Of which: regulators</u>	8%	-
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<u>Do you think that it is possible to disclose information on the achievement of the targets initially defined at acquisition date and of expected synergies, without triggering commercial sensitivity? (93 responses)</u>	<u>Yes</u>	<u>Maybe</u>	<u>No</u>
	23%	48%	29%
<u>Of which: preparers</u>	1%	10%	17%
<u>Of which: users</u>	1%	4%	2%
<u>Of which: auditors</u>	14%	23%	5%
<u>Of which: regulators</u>	4%	3%	1%

<u>Do you agree with the IASB's proposal to present the proposed information in the notes to the financial statements? (80 responses)</u>	<u>Yes</u>	<u>No</u>	<u>Other</u>
	35%	48%	19%
<u>Of which: preparers</u>	3%	16%	8%
<u>Of which: users</u>	6%	9%	3%
<u>Of which: auditors</u>	10%	18%	4%
<u>Of which: regulators</u>	8%	1%	1%

The 'other' category represents the option to either disclose the information in the financial statements or management report or a different report (i.e. neither of the two).

4211 A detailed summary of feedback received by category of stakeholders is included in the following paragraphs.

Preparers

Sensitivity of information

12 Feedback received by preparers show that preparers have strong concerns about commercial sensitivity of the proposed disclosures. The results of the survey, based on 30 responses (refer to paragraph 3), show that a higher level of commercial sensitivity is associated with the disclosure on whether an acquisition has met the expected objectives, with the information to be provided on synergies and on the expected benefits when agreeing the price to acquire a business. Pro-forma information, the strategic rationale and management objectives for an acquisition are regarded as moderately sensitive or sensitive to a limited degree, respectively. More background on the survey can be found in the Agenda Paper 04-05 (paragraphs from 41 to 47).

13 The main arguments shared by preparers include the following:

- a) They have concerns that strategic information will be provided to competitors, both within EU and foreign markets (i.e. US or China). In this latter case, providing information on a worldwide basis could lead to a difficult competitive environment as accounting standards of other countries currently do not require the same level of information;

- b) In this regard one specified that he agreed with providing the strategic rationale for the acquisition but was concerned about disclosure of what drives the price and which long-term trends were expected as their peers in the US would not be required to do the same. They recognised in their industry (Software) that companies applying US GAAP seem already to be willing to pay higher purchase prices. The two-step approach under US GAAP seems to prevent to record impairments easily and makes companies paying higher prices. To avoid economic risk (by accumulating significant goodwill from overpayments) and to deliver useful information when applying IFRS would be a real disadvantage for companies applying IFRS;
- b)c) One preparer had the concern that users that ask for the information might invest in their peer entities, and can sometimes be considered as competitors themselves;
- e)d) The proposed disclosures are deemed to engage the legal responsibility of management board to the extent it is based on forward-looking information. This would then increase the risk of litigation;
- d)e) Several said - If disclosed, the objectives for an acquisition could put an entity in a worse position in future transactions;
- e)f) One preparer was concerned that the proposal could discourage entities from entering into acquisitions, and it could result in a slow-down of M&A activities. Another preparer said that acquisitions could be difficult to carry out as a seller may not want to sell to an acquirer that applies IFRS if everything is made public later;
- g) The preliminary results of Disclosures about the survey, based on 9 responses received strategic rationale may alert competitors to date (refer to paragraph 3), show that the other targets a company intend to pursue. Also information about the terminal value of a factory for example may provide useful information to competitors about your plans;
- h) Furthermore, the contractual agreements may prohibit disclosure requirements that mostly trigger of some of the transaction information; and
- i) Examples of commercially sensitive information in the retail market include net sales and operational margins as well as the components of the purchase price.
- 14 Two preparer considers the commercial sensitivity to be limited, one as the information is already presented to the market at the time of an acquisition. The other was rather concerned having to provide disclosures on relatively small and regular acquisitions which may add to information overload and not be that useful to users. Where the acquisitions are the following (responses to the survey are given based on a scale from "0 - Not Confidential" to "4 - Strictly confidential"); relatively insignificant users may be content with qualitative information only about subsequent performance;
- a) ~~Information on synergies (a more detailed analysis is provided at paragraph 45) with an average score of 3,6;~~
- b) ~~Information about whether the acquisition has met the expected objectives, with an average score of 3,3; and~~
- c) ~~Information to help investors to understand the benefits that a company's management expected from an acquisition when agreeing the price to acquire a business, with a score of 3,1.~~
- 15 Apart from commercial sensitivity, one preparer some preparers during the webinar on 16 October 2020 and other outreach activities noted that disclosures about synergies can also have organisational impact. Disclosure of sensitive information

related to potential restructurings of the entity's labour force should be avoided. However, several preparers considered that where the reorganisation has been already announced when the financial statements are issued, this would no longer be sensitive.

~~16— The proposal to disclose information about the strategic rationale and management's objectives for an acquisition as at the acquisition date is considered confidential but scored relatively low in the survey (average score of 2,4 based, again, on a scale from "0 – Not Confidential" to "4 – Strictly confidential). Furthermore, feedback received from other outreach activities showed that preparers consider that they already provide the proposed information to investors through press releases, analyst presentations and other means.~~

Level of information to be provided - CODM

16 Feedback received from preparers showed ~~wide agreement for~~ mixed views about whether the IASB's proposals that required proposed disclosures should be based on the information reviewed by the entity's Chief Operating Decision Maker ('CODM'). Preparers generally tend to support the proposal. However, some of them raised potential challenges when applying it.

17 Main arguments ~~of~~ mentioned by preparers supporting the CODM to be the most appropriate level are the following:

- a) Acquisitions not monitored by the CODM are generally deemed to be insignificant;
- b) Requiring the provision of information monitored at a lower level would include minor acquisitions, would be costly and would not provide investors with relevant information; and
- c) It would ensure the appropriate quality of information provided, as it is generally easier to track what the CODM is monitoring.

~~18— Based on the above, the majority of the preparers do not favour the EFRAG's proposal to base the information on a lower level than what the CODM reviews.~~

18 ~~e)~~ One preparer indicated that as part of its oversight, the CODM may briefly consider some performance measures related to insignificant and/or immaterial acquisitions once a year, therefore, insignificant acquisitions would still be captured by the proposals.

19 Other preparers indicated that the CODM only review segment information and the specific performance of an acquisition would only be considered by the management of the segment. The Segment CEO would consider the combined business plan. In some circumstances, the proposed disclosures might result in boilerplate information.

Feasibility

20 Preparers have mixed views about the feasibility of providing information under the proposed disclosures requirements. The results of the survey show that the 58,6% of the respondents consider providing the disclosures as not feasible, due to inherent complexities, potential incremental costs and sensitivity of the information to be provided. More background on this assessment could be found in the Agenda Paper 04-05 (Paragraph 16).

~~19~~21 Some participants in the survey and the field test reported that they are already providing a significant part of the information included in the IASB's proposal (~~refer to paragraph 15~~). ~~However, others reported specific issues~~ not in the financial statements but instead through presentations and press releases. At acquisition date good information (like a fairness opinion) might exist which would make it easy to disclose the requested information (despite that it is not wanted because of

commercial sensitivity). However, several reported specific issues (mainly related to the subsequent performance of an acquisition) that make the proposed disclosures complex:

- a) Acquired businesses are often quickly integrated to the extent that it is no longer possible to monitor it separately from the combined business. On the other hand, divesting activities, either due to strategic or regulatory purposes, may complicate such disclosures. In these circumstances, the subsequent M&A activities may generally require significant execution time and the underlying strategies are often not fully planned at the acquisition date;
- b) Acquisitions may need a significantly extended period of time to achieve the expected benefits, especially in the current environment where digitalisation plays a key role and often requires more time to generate the expected benefits. At the acquisition date, it is not possible to set an expectation about when the success could be definitively achieved;
- c) The objective of an acquisition, as well as the underlying metrics used to measure its success, could change over time as the knowledge over the acquired business deepens. In some circumstances, not all the relevant information is available at the acquisition date. Furthermore, an acquisition may be followed-up on a “business-as-usual” basis rather than against acquisition-specific metrics set at the acquisition date. External factors such as the pandemic could also change which metrics are considered to be relevant or external factors such as climate related goals might make it necessary to adjust the business. The monitored metrics might be impacted by such changes in business. Not to reach the initial expectations might not relate to a failure of the business;
- d) It is sometimes too simplistic to state that an acquisition has been a success based on the achievement of one or more specific metrics. Sometimes entities may achieve few targets but may simultaneously spend more resources than expected. It would be complex to explain which metrics reflect a successful acquisition, especially in the context that most of these could be highly sensitive;

~~20—The preliminary results of the survey confirmed this as 64% of the respondents (11 responses) stated that the proposed disclosures are not feasible. There is an additional concern about the high degree of discretion by preparers would lead to a lack of comparability.~~

- e) ~~d)~~ Providing information about subsequent performance might be a challenge due to the unavailability of data e.g. where synergies are not tracked. For example, for customer relationships, it would be very difficult to assess which customers have been gained by the acquisition and which not;
- f) In the banking sector, there may be significant amount of metrics provided to the CODM and it may be difficult to choose the appropriate ones to properly reflect the success of the acquisition. This was echoed by a consumer goods retailing preparer;
- g) Availability and usefulness of information depends a bit on internal organisation. One preparer referred that he was improving his M&A department to have comparable monitoring for acquisitions, but small or medium sized companies might save costs by working with what they get from the (ERP system) acquired entity;
- h) It is possible to see indirectly whether an acquisition is successful by reviewing the entity's or segment performance; and
- i) Skeptical about the usefulness of disclosures in acquisitions that are part of an existing business. An improvement in metrics may relate to the acquired

business or to other reasons. The more integrated the acquired business is, the less reliable the disclosure will be, and it may involve a lot of judgement.

22 At the Norwegian outreach event, the preparer panelist indicated that there are many factors like size, nature and industry of a business that influence and determine which information is the most useful and relevant. Therefore, to disclose relevant information and to avoid additional costs and complexity, the focus should be on disclosure objectives rather than specific requirements.

Management commentary or notes to the financial statements

23 ~~Feedback~~The agenda Paper 04-05 (paragraphs from 48 to 54) provides for more background about the comments received ~~mostly shows a strong preference to from preparers in the survey. The results of the survey confirm that preparers strongly preferred the information: (i) about whether the acquisition has met its objectives; (ii) about the expected benefits when agreeing the price to be paid; and (iii) on synergies to be placed in the management commentary.~~

~~24~~24 Preparers prefer placement within management commentary ~~by preparers. This is due to the fact that the for disclosures that would be prepared based mainly on non-GAAP measures, consisting of that includes management views and assumptions, and as well as involving forward-looking information, all resulting. These result in complexity in terms of auditability. (for example, whether the acquisition met its objectives, the information related to synergies and to the expected benefits when agreeing the price to acquire a business). One preparer suggested to allow a cross-reference from the notes to the management commentary (as it allows IFRS 7 B6).~~

~~22 However, the preliminary results of the survey show that preparers' views differ depending on the specific disclosure proposal. In particular:~~

~~a) 75% of preparers (8 responses) would prefer the information about subsequent performance of an acquisition and level of achievement of expected objectives to be in the management commentary; but~~

~~25 56% of preparers (9 responses) consider it more appropriate that the information about the One preparer would prefer to disclose this in the management commentary to avoid possible mistakes and as this is also subject to a consistency review by the auditors. Two other cited possible litigation; the forward-looking nature of the information as well as the difficulties around auditing of such information as reasons to maintain this information in analyst presentations etc. rather than as proposed.~~

~~23~~26 Views are balanced with regards to the strategic rationale ~~of and management objectives for an acquisition is, whilst preparers consider pro-forma information to be better placed in the notes to the financial statements.~~

~~24 One preparer prefers the disclosures to be outside of both the financial statements and management commentary. Even in the case of management commentary, there would be some level of external scrutiny from the auditors on the information. This information is fully based on internal rules and guidelines rather than on a recognised framework. Accordingly, as this entity is currently providing disclosures to investors in other presentations and would prefer for this to continue.~~

~~27 e) Views from preparers are almost balanced regarding the information about the strategic rationale and management objectives for an acquisition.~~

28 Pro-forma information is considered to be better placed in the financial statements by the majority of respondents.

Management ceasing to monitor an acquisition before the end of the second full year after the acquisition

~~25~~29 Comments in paragraphs a) and b) are also relevant to the proposed disclosure if management ceases to monitor an acquisition before the end of the second full year

after the year of acquisition. Preparers generally agree that a “two-year basis” may sometimes not be relevant. This is either due to an intense integration of the acquired business just after the acquisition or because an acquisition may need a significantly longer period of time to achieve the expected benefits. Some preparers expressed the view that if businesses are integrated into previous businesses, these are not monitored for an extensive period of time (one or two years the most).

30 In summary the period of monitoring depends on the acquisition, in many cases the monitoring of the acquisition will be replaced by the monitoring of the business in which the acquisition is integrated. Even acquisitions that are remaining in separate entities are likely not being monitored on the basis of the acquisition targets but on the basis of adjusted business plans (see as well c).

Users

~~26—Users consider the proposed disclosures useful to hold management accountable for its decisions and actions.~~

Additional disclosure metrics and subsequent performance

31 Users welcomed the proposed disclosures as useful to hold management accountable for its decisions and actions. Users [User Panel, (‘UP’), User Outreach] agreed that they need more information about the acquisition and subsequent performance than they currently have. A user panellist at the Users’ outreach event agreed with the IASB approach to analyse the acquisitions in two aspects: how the acquisition impacts the entity, its balance sheet and its cash flows and was an acquisition decision a right one. To assess an acquisition, investors have to update models, forecasts, cash flow projections, etc. He considered that it is currently difficult to see if an acquisition was a good management decision as there is often little or no information about subsequent performance. It was also considered that a greater disaggregation would be important.

32 One other user panellist at the Users’ outreach event noted that on the one hand investors want acquisition accounting that fully reflects the value paid, on the other hand they are frustrated by acquisition accounting and systematically pick it apart. In large acquisitions there are comprehensive changes across the financial statements. Investors want to understand how the incremental changes will affect earnings, cash flows and balance sheet amounts. Normal accounting is disrupted by the purchase price accounting, including a step change in amounts for the acquisition. The needs of users break down in two areas: reallocation firstly, assessing performance, i.e. understanding the past and forecasting the future and assessing operating performance that is reported after fair value adjustments. It was noted that trend analysis is impacted by fair value adjustments that reduce the performance, such as inventory valuation increases and amortisation of new intangibles. That is why analysts want full information to adjust operational performance information and improve trend analysis.

~~27~~33 One user agreed with preparers’ position about the focus of the disclosures only on the material acquisitions, or acquisitions of very material individual assets. He contend that disclosures of minor acquisitions would not add value for users (as argued by preparers in paragraph 17b)).

34 The user panellist at the Norwegian outreach event questioned the usefulness of disclosing the strategic rationale and whether it should form part of the financial statements. He considered that the rationale is already provided at the acquisition. The metrics for monitoring the performance post-acquisition are very important, but also that information about the acquisition price and earn-out clauses or contingent consideration is required. He concurred with the proposals to enhance the pro-forma cash flow information provided. The period for which the information needs to be provided could be longer than 2 years for significant acquisitions.

- 35 The following information was considered to be particularly useful to assess the management governance and stewardship over the capital deployed: the proforma data about underlying profitability at the time of the acquisition, KPIs and metrics to measure subsequent performance and expected synergies.
- 36 On predicted synergies at acquisition date, users argued that as they are not reflected in the income statement they cannot be reconciled, which puts usefulness of such information in question.
- 2837 However, users' views diverged from preparers' (see paragraph 20) with regard to the disclosures on the subsequent performance of acquisitions. Some ~~are~~ users were interested in comparing the expected objectives and subsequent performance of an acquisition under different metrics (i.e. turnover was expressly mentioned). One user noted that successful acquisitions often have good tailormade monitoring. The situation of a conglomerate that is acquiring business that is sold after a few years is different from a buy and build strategy in an industrial company or a technology investor that does an acquisition for intellectual property reasons. Having the information available for tailormade monitoring is determinative in assessing the quality of the management. Good management will have a few KPIs that match the criteria of the acquisition, a less performing management will only assess high level criteria. Most management teams have some monitoring in place of large acquisitions. Sharing of the information the management is using would not only provide information on how the acquisition is doing but also on the quality of the management.
- 38 One user noted there were three different situations: i) large capitalisations vs small capitalisations, ii) regulated vs non-regulated entities and iii) very important acquisitions vs small acquisitions. In her experience larger regulated companies do monitor the acquisitions and have the information available. Another question is whether they share this information with the users. The information is included in investor presentations and not in the financial statements. Monitoring is done for one to two years depending on their aim. Small capitalisations have less information available than large capitalisations and are reluctant to share the information. The situation here could be improved. Regulated entities produce excessive amounts of information, here the struggle is to find what is valuable information.
- 39 Users highlighted the need to disaggregate the costs incurred to achieve the performance targets. They considered the data around the incremental costs incurred was very useful. In their view, the proforma information, costs and synergies allow to see the margin structure for an entity and to evaluate whether this margin structure is sustainable. Therefore, costs associated with the revenues should be disclosed.
- 40 Users considered the proforma information very useful but acknowledged that there was currently little guidance on how to calculate proforma, for example in respect of revaluations caused by purchase price allocation, etc.
- 41 Users confirmed that the information that the operating cash flows were only useful in combination with a normalised working capital information.
- Sensitivity of information*
- 42 Users acknowledged the thin balance between the commercially sensitive and useful information and agreed that in some cases entities might be reluctant to provide information which they consider sensitive and this might result in the boiler plate disclosures.
- 43 On the commercial sensitivity it was argued that often the data is not as sensitive as entities would like to pretend. The fact pattern of every subsequent acquisition will be different from the past acquisitions, unless the entity is a serial acquirer, and therefore, the information can be disclosed. One panellist of the User outreach event

thought it has become increasingly normal to give information to strategy, business model, KPIs and targets. In her view the information asked for about acquisitions is not so commercially sensitive that it would be hurtful. The other disclosures around strategy can be taken as a lead on this, providing context. The overall price is important for accountability. A comprehensive update on how the acquisition will change cash flows is very useful. Post-acquisition, it is in the context of the broader strategic goals that one can see whether the acquisition has paid off or not. Companies are able to find a way to share meaningful information with investors, information that is integrated into the overall picture of strategy and performance. Often commercially sensitive information is already known by the competition, so it is actually not that sensitive. The user challenged that some information could be seen as commercially or internally sensitive.

- 44 Another panellist noted the main issue was the price for the acquisition and the valuation metrics being used. While the cash amount paid can be easily found, there is no information on leverage multiples, financing structure, debt and covenants used. Management is very reluctant to reveal the parameters used in the acquisition such as the EBITDA multiple, a discounted cash flow, growth rates in cash flows. In his view management may not wish to disclose those figures because the market may fear that the price paid is too high but that is the function of the market. It is a two-way communication between the market's assessment to what the management has done. However, in a buy and build strategy disclosing the numbers may have a negative impact on the price to be paid for a future acquisition. In general, he thinks that the benefit of the market being aware of the price is higher than the disadvantage that could exist for a specific company. Also, the use of public money is a cheaper way of financing, the opposite side of that being that some more information is to be publicly disclosed. In his view the values, metrics and growth rates in determining the values should be shared with the market.

Level of information to be provided - CODM

- 45 Users considered that the disclosure information should be provided at the level at which a particular material acquisition was reviewed, be it CODM level or lower.
- ~~29~~46 Even users have mixed views on whether disclosures should be based on the information the CODM monitors. One user reported that such information would be at an appropriate level (in agreement with IASB's proposals), while ~~one other~~ another argued that users may be interested in a different level of information (in line with EFRAG's preliminary views that it should be based on a lower level).

- 47 A user panellist in the Users' outreach event noted that information based on the CODM level would help to address the challenges of acquired business being integrated with the existing one. However, he also considered that EFRAG's proposal to go to a lower level than the CODM would provide useful information. In general, every acquisition requires a tailor-made solution in monitoring, and it is also a determinative factor when assessing the quality of management. In his view, the assessment of standard high-level KPIs only is generally associated with a less performing management.

Management commentary or notes to the financial statements

- 48 A user panellist in the Users' outreach event commented that management commentary could be also considered as an appropriate place for the disclosure. However, he acknowledged that the IASB cannot mandate what should be included in this document.
- ~~30~~49 Users favour the information being in the financial statements and being audited- (see also paragraph 10).

Auditors

- ~~34~~50 Auditors broadly welcome the additional disclosures proposed by the IASB.

[3251](#) Auditors agreed that some of the proposed disclosures could be provided within the financial statements and could be audited. However, considering its nature, some of the information might be better placed in the management commentary as it involves management analysis and perceptions and, as such, is not always verifiable. To include or audit forward-looking information in itself might not be an issue for the audit, but the new disclosures include management perception of the results and the management expectations about a particular business combination which raise audit issues. This is consistent with the views of preparers in paragraphs 13g) and 14. However, the requirements around management commentary is currently voluntary. To require disclosing such information requires more field tests to assess the practicality.

[3352](#) Feedback from two auditors show that they do not always consider the CODM to be the most appropriate level. Some auditors reported that the level at which the success of an acquisition is monitored could sometimes be lower (i.e. when an entity acquired a complex conglomerate monitored by the CODM on an aggregate basis).

[3453](#) Another auditor agreed with preparers' concerns over commercial sensitivity. Balance between the needs of users and information that preparers are not willing to disclose is needed to determine the right level of granularity of information.

Other stakeholders

[3554](#) Preliminary views shared by the participants to a multi-stakeholder technical group of a national standard setter in a closed meeting are so far aligned with those of preparers. In particular:

- a) Additional disclosures should not create new obligations for the measurement of performance. They also consider the information provided to the CODM to be the most appropriate.
- b) They expressed concerns over the reliability and auditability for some of the proposed information. Information at the acquisition date could be placed in the financial statements, while that related to the subsequent performance would be better placed in the management commentary.
- c) They agree that disclosures when management ceases monitoring of an acquisition before the end of a two-year period may sometimes be not sufficient but would depend on a case by case basis.
- d) There is a shared view that commercial sensitivity can be significantly triggered by some of the proposed disclosures.
- e) Expected objectives for an acquisition, as well as the underlying metrics used to measure its achievement, may change frequently as the knowledge of the acquired business improves. Therefore, certain targets may not be achieved but the acquisition could still be considered a success based on other factors. Such a change in metrics could be interpreted by investors as an acquisition being unsuccessful.

[3655](#) Views have been also collected from a German enforcer as part of the 16 October webinar. He generally confirmed the usefulness of the proposed disclosures. However:

- a) He shared concerns over practicability of the proposed disclosures due to integration often occurring in practice after the acquisition; and
- b) He questioned whether linking the proposed disclosures to information available to the CODM would result in a lack of new information provided to users, thereby not meeting the objective of the new disclosures.

[3756](#) At the CFSS meeting, a standard setter noted concerns that some companies that were rapidly integrating new business into their existing business might not provide

the disclosures required by the IASB. They acknowledged that they should be careful not to confuse entities not able or willing to provide the proposed disclosures with those actively controlling acquisitions post-merger. In the latter circumstance, goodwill may not be actively managed while management may be more interested in synergies and in measuring them differently to the way defined by the accounting standards. He also warned about the legal implications or sensitivity of some disclosures. [This view was also shared by an organization during a German outreach event, highlighting that competitors should not get sensitive information.](#)

[3857](#) Some standard setters also commented on the disclosure about the CODM stopping to monitor the acquisition:

- a) A standard setter considered that the proposed requirement should be restricted, because of the quick integration with the existing business. Furthermore, it may be also felt as a “punishment”;
- b) Another standard setter- questioned whether, in circumstances where goodwill was not monitored by an entity, it should remain on the balance sheet, and linked it to the question of how goodwill was accounted for in the first place;
- c) A standard setter reported mixed views from his jurisdiction on whether it was possible to generate the disclosures if the newly acquired business was partly divested.

[Question 3 - Expected benefits when agreeing the price to acquire a business⁴](#)

[3958](#) Stakeholders’ views on the overall disclosure requirements are the same as in paragraphs 12 to 57 above. Some specific comments are provided here.

[59](#) [If the disclosures should be provided, 80% of the respondent to the preparers’ survey prefers this information to be included in the management commentary. Further background can be found in the Agenda Paper 04-05 \(paragraphs 48 to 54\).](#)

[4060](#) At the 16 October webinar an audience member stated that the disclosure of the transaction price may deteriorate the negotiation position of the acquirer for future acquisitions as it would betray negotiation strategies.

[4461](#) Another preparer agreed and added that the transaction price is the result of negotiations between the two parties and does not necessarily express the expected amount of benefits and synergies. [One other preparer also added that this information would give too much detail to external stakeholders about the negotiation dynamics beyond the intrinsic value of the acquired business.](#)

[62](#) [However, in some cases, the expected benefits may be to increase market share as well as benefitting from economies of scale or improving profitability. Diversification such as operations in different territories or business areas may be an important driver. Other examples include technology and know-how, as well as market penetration, customer relationships, or focused on revenues.](#)

[63](#) [Another preparer considers that there are three types of acquisitions:](#)

- [a\) Those with economic or cost saving objectives: then disclosures about efficiency and synergies would be useful;](#)
- [b\) Those to enter in a new market/geography: here synergies and cost savings would not be useful;](#)
- [c\) Those to enter a new business type or to acquire know-how: Here the metrics would not involve synergies or revenues.](#)

[4264](#) This is also consistent with feedback received from EFRAG working groups meetings and from field-testing, where some participants argued that the proposed disclosures

⁴ Question 3 of the IASB’s DP

would involve too many details about how the expected objectives, including synergies, have been factored into the price.

~~43 Finally, if the disclosures should be provided, 75% of the respondent to the preparers' survey (6 out of 8 respondents) prefers this information to be included in the management commentary.~~

65 Under a user's perspective, a panellist at the Users' outreach event commented that, while the cash amount paid could be easily found, there is currently poor information on leverage multiples, financing structure, debt, covenants used due to management reluctance. However, he did not share management concern that the market may fear that the price paid is too high, because this is the function of the market.

Question 4 - Nature, timing and amount of expected synergies⁵

4466 Feedback collected on synergies showed that stakeholders' views are in line with those relating to the disclosure of the expected objective for an acquisition and subsequent measurement of its performance. Some specific comments by type of respondents are provided here.

Preparers

67 If the disclosures should be provided, 83% of the respondent to the preparers' survey expressed their preference to have this information included in the management commentary. However, some preparers prefer that this information continue to form part of analyst presentations and not the financial statements or management commentary. Further background can be found in the Agenda Paper 04-05.

4568 While comments reported from paragraph 12 to 29 directly apply also to the proposed disclosures on synergies, some preparers added some other specific comments.

4669 A preparer stated that, as partial divesting of an acquired business often occurs in practice after the acquisition date, cost synergies may be unknown to the extent they are based on what the acquiror will keep of the acquired business.

4770 AAnother preparer from EFRAG API reported that they have tried in the past to measure cost synergies, but the results were not useful for management of the business. He mentioned that they do not set a specific synergies target, and that synergies are not monitored as envisaged in the IASB's DP.

4871 Concerns expressed at paragraph 21b) also apply to synergies. Some preparers indicated that synergies can often materialise in the long term and generally do not provide measurable benefits in the initial phase of an acquisition. It would be then complicated to assess whether benefits expected from synergies are met at an earlier stage.

4972 While the preparers reported a general consensus about the expected synergies on revenues being highly sensitive from a commercial point of view, views are mixed when discussing cost synergies. Some of the preparers participating in the survey and the field test said that they are already disclosing information to the market about cost synergies (not in the financial statements but instead through presentations and press releases). However, asome preparer argued that also cost synergies may trigger confidentiality issues, especially under an internal point of view (i.e. and should be internally discussed before disclosing (i.e. cost synergies based on part of the workforce becoming redundant)).

5073 In some cases, such as the automotive industry, cost savings may only be attained after a number of years due to the industry's contractual arrangements. Even then, it would be difficult to separate the savings due to the acquisition (economies of

⁵ Question 4 of the IASB's DP

scale) versus other factors such as economic outlook, commodity prices and negotiations.

~~51~~ Finally, if the disclosures should be provided, 75% of the respondent to the preparers' survey (8 responses) expressed their preference to have this information included in the management commentary.

74 A preparer indicated that in some cases the acquiror does not pay the full value of the synergies and then the disclosures would be general in nature rather than related to the impairment test. Similarly, the monitoring and disclosures should be based on synergies paid for rather than all the expected synergies. An alternative would be to distinguish between paid synergies and unpaid for synergies. Where disclosures are based on all synergies irrespective of payment or not, it would be better suited to be included in the management commentary rather than the financial statements.

75 A preparer indicated that a detail list of expectations and assumptions linked to the purchase price exist as part of the fairness opinion but disclosing this in detail would be confidential (commercial sensitive and internally confidential), to disclose part of the information might not be useful. Another preparer noted that as there are different acquisitions, there are different information level about synergies. However, if the CODM is informed about these, it would be possible to disclose them.

76 Another preparer indicated that disclosing the metrics used for monitoring of synergies would be difficult to apply given the range of variables that may impact synergies as well as the extent of the information available. For example, more synergies may be expected when the acquiree is not managed well. However, the estimation of such synergies will be judgemental and providing this information would not be useful. Providing such information shortly after the acquisition would be easier compared to later. The costs to achieve the expected synergies are also estimated where possible, but the same limitations apply to these.

Users

~~52~~77 While comments reported from paragraph 31 to 49 also apply directly to the proposed disclosures on synergies, some users reported the following specific comments during EFRAG working group meetings and closed events held:

- a) Where the object of an acquisition is to achieve scale, cost synergies are one of the most relevant information to be provided. Revenue synergies are more relevant when an acquisition focuses on intangibles. In both cases, this is an area where current information is insufficient;
- b) Synergies are often the main driver used to justify the price paid for an acquisition.

~~53~~78 A user expressed concern about the level of detail included in the proposed requirements, as the disclosures could potentially result in boiler-plate information.

Auditors

~~54~~79 Comments by auditors reported from paragraphs 50 to 53 directly apply also to the proposed disclosures on synergies.

Other stakeholders

~~55~~80 Comments by other stakeholders reported at paragraphs 54 and 55 also apply directly to the proposed disclosures on synergies.

~~56~~81 A standard setter has considered, in a closed meeting, that the DP focuses unduly on synergies, whilst some other relevant components are not adequately taken into consideration. Examples include workforce and the related skillsets.

Question 5 - Enhancing current IFRS 3 disclosure requirements⁶

~~57~~82 There were mixed views about whether “profit or loss” should be replaced with “operating profit before acquisition-related transactions and integration costs” for both the pro-forma information and the information about the acquired business after the acquisition date.

~~58~~83 Feedback received also showed that the proposal to disclose similar information for cash flows from operating activities is generally not supported across different categories of stakeholders.

~~59~~84 A detailed summary of feedback received by category of stakeholders is included in the following paragraphs.

Preparers

~~85~~ Preparers’ survey show that the proposed disclosures are considered to trigger complexity and incremental costs. Particularly, a higher level of complexity and incremental costs is associated with the information for the current reporting period as though the acquisition date had been at the beginning of the annual reporting period. In this regards, concerns are related to the additional workload involved and to expected difficulties in preparing the financial figures. More background on the results of the survey can be found in the Agenda Paper 04-05 (paragraphs 26 to 40).

~~60~~86 Preparers do mainly not support the proposals reported in paragraph 82. The main reported arguments include the following:

- a) The notion of ‘acquisition-related transaction costs’ and ‘integration costs’ is currently undefined and unclear: it could potentially lead to inconsistent outcomes. Specifically addressed was what internal costs should be considered and whether the PPA effects should be considered; and
- b) Excluding the effects on the purchase price allocation and the effects of the revaluation to fair value is considered costly and of limited value.

~~61~~87 Preparers also do not support the proposal reported in paragraph 83, as in their view it could be complex to prepare and would not add meaningful information to investors.

~~88~~ This is also in line with the preliminary responses to the preparers’ survey about the usefulness, the complexity and the incremental costs of the proposals. The preliminary results show that the proposal to disclose “operating profit or loss before acquisition-related transactions and integration costs” and similar information for cash flows from operating activities after the as feasible.

~~62~~89 Another preparer judged that for significant acquisitions the cash flow information could be provided from the date of acquisition date and would be valuable information. However, excluding the effects of the purchase price allocation would be difficult.

- ~~a) — Has a limited usefulness, with an average score of 1,4 on a scale from “0 — Not useful” to “3 — Useful” (based on 7 respondents);~~
- ~~b) — Is considered potentially costly, but scored relatively low in the survey (average score of 2,8 on a scale from “0 — Not costly” to “4 — Highly costly” and based on 9 respondents); and~~
- ~~c) — Is considered potentially complex but scored relatively low in the survey (average score of 2,7 on a scale from “0 — Not Complex” to “4 — Very complex” and based on 9 respondents).~~

⁶ Question 5 of the IASB’s discussion paper

~~63~~ Furthermore, for pro-forma information with the acquisition date presumed to have been at the beginning of the annual reporting period, responses show the following:

- ~~a)~~ The information has a partial usefulness with an average score of 1,7 on a scale from “0 – Not useful” to “3 – Useful” (based on 7 respondents);
- ~~b)~~ It would imply high incremental costs, with an average score of 3,3 on a scale from “0 – Not costly” to “4 – Highly costly” and based on 9 respondents;
- ~~c)~~ It would be considered highly complex, with an average score of 3,3 on a scale from “0 – Not Complex” to “4 – Very complex” and based on 9 respondents.

~~64~~90 A preparer within EFRAG working groups reported concerns also on retaining the current requirements under IFRS 3 to provide pro-forma information, regardless of any changes to the measure to be disclosed. Figures provided under the current requirements are estimates based on financial statements issued by the previous owner, which is not necessarily indicative of the results that could have been achieved, i.e. it ignores synergies, savings and costs. Furthermore, providing this information is already costly.

~~65~~ In the survey, 88% of preparers (8 responses) considered that additional guidance is not required as this is not a reason for the ‘too little too late’ problem.

Other stakeholders

~~66~~91 A user in a closed meeting stated that information on how the acquired company has performed in the period from its last financial statement until the acquisition could be useful. During this period, the new management might already de facto control the acquired business, but they would only be accountable for the period after the acquisition. In his view, it could be an incentive to manage the earnings in that period to get better earnings after the acquisition.

92 Another user indicated that the information on cash flows could be useful (considers profits to be an opinion, but cash as a fact) to raise questions with management if the figure is unanticipated. However, this would be even more useful if it includes changes in working capital to detect where management is inducing sales by relaxing payment conditions.

~~67~~93 One auditor in EFRAG Working Groups expressed the concern about the complexity of providing the proposed disclosures for both operating profit before acquisition-related transactions and integration costs and on cash flows from operating activities. At the 16 October webinar an auditor also stated that the current guidance for the preparation of pro-forma information could be improved in order to reduce some divergences that occur in practice.

~~68~~94 A standard setter has reported, in a closed meeting, the following feedback:

- a) The proposal would trigger incremental costs and complexities;
- b) Preparers put significant effort into performing a reliable PPA, and it would be unfair to lose the benefits of this;
- c) The definition of what is ‘integration cost’ is it not clear, especially as it is not used elsewhere;
- d) Pro-forma information on cash flows could be difficult to construct, also considering that most of entities use an indirect method to measure the operating cash flows. As such, preparing the proposed disclosure would imply that the costs outweigh the benefits for an entity that was not part of the group for a certain period.

~~69~~95 An academic in EFRAG Working Groups commented that she, like EFRAG, disagrees with providing proposed information for cash flows from operating activities.

96 During a German outreach event an organization requested to replace the requirements to disclose pro forma information with a requirement for companies to provide additional information, when necessary, to help investors assess how much the acquired business could have contributed to the combined business over a full year (paragraphs 2.84 and 2.85 of the DP)

Questions for EFRAG TEG

97 Does EFRAG TEG have comments or questions on this summary?

Questions for EFRAG TEG

~~70 Does EFRAG TEG have comments or questions on this summary?~~

Questions 6 to 8 - Goodwill impairment and amortisation

Question 6 - Goodwill impairment⁷

98 ~~In general, a small~~ While the polling result in the webinars with a more mixed audience delivers no clear majority of the stakeholders agree with the IASB's preliminary conclusion that it is not feasible to design a different impairment test that is more effective. in either direction, at a user-oriented event participants considered a change the guidance necessary.

~~74~~99 The following table shows the results of the relevant polling question during ~~the two~~ (general) webinars:

The IASB's preliminary view is that it is not feasible to design a different test that is significantly more effective at recognising losses on a timely basis at a reasonable cost. Should the IASB consider addressing the shielding effect improving guidance on the allocation and reallocation of goodwill to CGUs?	Yes 45%	No 55%
<u>The IASB's preliminary view is that it is not feasible to design a different test that is significantly more effective at recognising losses on a timely basis at a reasonable cost. Should the IASB consider addressing the shielding effect improving guidance on the allocation and reallocation of goodwill to CGUs? (53 responses)</u>	Yes 45%	No 55%
Of which: preparers	9%	23%
Of which: auditors	15%	9%
Of which: other	21%	23%

Participants who responded 'Yes' agree that the current goodwill (re)allocation requirements might provide room for opportunistic behaviour and that the IASB should consider improving guidance. Similarly to preparers, a majority of the few users that responded do not agree with proposing different guidance, as this would not be possible at reasonable cost.

~~72~~100 The EFRAG DCL proposes the following disclosure requirements as a potential measure to reduce over-optimism:

⁷ Question 6 of the IASB's discussion paper

BCDGI: Overview of feedback received - Issues Paper

- a) Disclose how actual cash flows differ from management's previous cash flow predictions (back-testing);
- b) Disclose the current level of cash flows to allow users to model themselves;
- c) Improve information on assumptions related to the period for which management has projected cash flows and specifically about terminal value projections.

The result of the polling question 'which of the proposed disclosures will reduce over-optimism?' during the two webinars are as follows:

	Preparers	Auditors	Other	Total
All of the proposed disclosures requirements	4%	13%	15%	32%
Only one of the proposed disclosure requirements	13%	11%	14%	38%
None of the proposed disclosure requirements	13%	5%	12%	30%
Total (56 responses)	30%	29%	41%	100%

Where only one of the proposed disclosure requirements is selected, almost all of the respondents agree either with proposal a) or c) and few agree with b).

101 In general, a wide majority of the audience who participated in a user-focused webinar considered that the impairment test could be improved so that investors would rely more on it. The following table shows the results of the relevant polling question during that webinar:

	Users	Auditor	Preparers	Others	Total
<u>Improvements through amendments in goodwill allocation and reallocation requirements</u>	<u>11%</u>	<u>11%</u>	<u>11%</u>	=	<u>33%</u>
<u>Improvements through specific disclosures to prevent management overoptimism</u>	<u>5.6%</u>	<u>5.6%</u>	<u>5.6%</u>	<u>5.6%</u>	<u>22.4%</u>
<u>Improvements through better guidance and transparency on triggering events</u>	<u>5.6%</u>	<u>5.6%</u>	<u>5.6%</u>	=	<u>16.8%</u>
<u>Improvements only through all of the above</u>	=	=	<u>5.6%</u>	<u>5.6%</u>	<u>11.2%</u>
<u>It is not possible to improve it at a reasonable cost</u>	<u>11%</u>	<u>5.6%</u>	=	=	<u>16.6%</u>
<u>Total (19 responses)</u>	<u>33.2%</u>	<u>27.8%</u>	<u>27.8%</u>	<u>11.2%</u>	<u>100%</u>

Allocation and reallocation

Preparers

73102 Most A majority of the preparers consider that the guidance on the initial allocation of goodwill to CGUs as well as the guidance on the reallocation of goodwill based on the relative value approach should not be further developed.

74103 For the result of polling during outreach events please see paragraph 8299 above. A majority of the preparers voted that the guidance should not be adjusted.

~~75~~104 In the survey replies received to date, this is not considered to be the reason for the perceived failure of the impairment testing of goodwill (~~7 out of 8~~). see paragraphs from 59 to 63 of paper '04-05 Results from surveys and interviews'.

~~76~~105 At one of the closed events it was discussed that if a rebuttable presumption of allocation of goodwill to a level below segment was introduced, the key question was the conditions to rebut the presumption. In their view, goodwill allocation should be aligned with how management manage business. Furthermore, they did not consider that reorganisations were intended to avoid goodwill impairment but rather that they were motivated by business reasons such as dealing with underperforming businesses or achieving synergies.

106 During ~~an~~ interview, ~~a preparer mentioned that~~ with preparers they expressed the following views:

- a) Goodwill might be allocated to a higher CGU level to cover synergies as well. The goodwill impairment test might be prepared on a higher level compared to which management monitors KPIs of the acquisition;
- b) Disagreed that the IAS 36 impairment test is not effective. The impacts of "too little too late" and "shielding effects" can be solved by adding further guidance on how goodwill is allocated to the CGUs; and
- a)c) Agreed with the proposal included in EFRAG draft comment letter for the reallocation of goodwill to the correct level of CGUs.

~~77~~107 During an outreach event, a different preparer noted that it was not necessary to develop additional guidance. In a different outreach event, a preparer indicated that the focus should be on the value of the CGU and the CGU may or may not contain goodwill and may or may not support goodwill at a combined level but challenges are there with and without goodwill. However, it was also noted that in practice the mechanism of goodwill impairment recognition does not work the same when goodwill is allocated to a CGU or a group of CGUs and this is something the IASB should look at.

~~b) Management over-optimism~~

Preparers

~~78~~108 Preparers have some reservations about the proposed disclosures. The polling result during the webinars (see paragraph 100) show that the majority considers some of the proposals or all of them as being useful to address over-optimism. A minority considers it not useful to introduce such guidance.

~~79~~109 In the survey preparers assess the difficulty in including the disclosures referred to in paragraph 100 as well as their reluctance. In the replies received ~~to date (8)~~ they consider the 'back-testing' disclosure to be the most difficult (~~4,1 out of 5~~) while the disclosure of current cash flows to be the least (~~3,5~~). They are also more reluctant to disclose the cash flows of the period (~~4,5~~) than the other disclosures (~~4,1~~). From the surveys received, it seems that they are more reluctant to include the information than the difficulty of obtaining it. (see paragraphs 64 to 68 of paper '04-05 Results from surveys and interviews'). Additionally, ~~a preparer~~ preparers provided the following qualitative comments:

- a) In addition to being costly, the disclosures would trigger commercial sensitivity; ~~and~~
- b) 'Back-testing' disclosure would trigger commercial sensitivity;
- a)c) Current cash flows used in value in use calculation are based on their own analysis but adjusted by the inputs resulting from the consensus of analysts. As analysts make their own projections, this disclosure would not be useful;

- d) Management over-optimism about future cash flows is being addressed by auditors and regulators but also by robust internal control systems and governance;
- e) Agreement that overoptimism is an issue and agreement with the disclosures proposed by EFRAG in its draft comment letter. 'Back-testing' disclosure and more information on actual cash flows are historical information and readily available. This information would be useful for investors. Though the information might be partially commercially sensitive, it is preferable over disclosures related to the subsequent performance of an acquisition;
- f) Disclosures are better approach than auditors and regulators but there is a risk of being over conservative
- b)g) A more meaningful sensitivity analysis could be requested

~~80~~110 During the 16 October 2020 webinar, a preparer agreed with the disclosures a) and c) referred to in paragraph 100 to provide more discipline. Additionally, he suggested that over-optimism should have consequences e.g. by shortening the planning period before going into the terminal value. He also considered that improving transparency requirements on the objectives of an acquisition do not help in identifying triggering events for a potential goodwill impairment as they have been designed for other purposes.

111 During the 9 November 2020 webinar, a preparer indicated that it is difficult to deal with over-optimism through standard-settings or disclosures. In its view, this is an application issue. Adding more disclosures would not solve this issue but would add a burden on companies in finding good ways to convey the complexities of those often internally dependant assumptions.

112 During a German outreach event, in relation to the disclosures proposed by EFRAG that address management overoptimism, the requirements of IAS 36.134 were discussed. The question were is that additional disclosure requirement and if so why additional disclosures and why is IAS 36 paragraph 134 not sufficient. It was discussed that in practice the disclosures currently provided are more qualitative information rather than meaningful quantitative information. However, some preparers conveyed that disclosures were not a solution.

Users

113 During a user focused outreach event the following views were expressed:

- a) Prices on the market always come ahead of the management decision to make an impairment, either because of delay with presenting annual financial statements or management unwillingness. Therefore, there is a problem with the timing of impairments.
- b) The fundamental problem is that the impairment test is not testing goodwill, even indirectly. If shielding effect is not dealt with, the impairment test is not testing goodwill at all.
- c) Over-optimism can delay the impairment and that is where auditors and regulators should take a responsibility to oblige management to use tougher forecasts and assumptions to avoid over-optimism.
- d) Indicator-based approach would provide some information about triggering events and management assessments which could help with over-optimistic assumptions

114 During an EFRAG user panel meeting some users agreed that the allocation of goodwill had to be made at the lowest level that outweighs costs for the impairment test to work. However, one user considered that segment allocation may be more appropriate than CGU allocation. He expressed the view that often CGUs do not

coincide with segments and analysts do not have information on CGUs to challenge management assumptions at the CGU level. To challenge management, having the allocation at the level that analysts have data is useful, even though it would increase the shielding effect and reduce impairments. A different member argued that further disclosure on the assumptions of management in the goodwill impairment test process would be useful to analysts and investors. He considered that requiring a tabula form that included assumptions such as discount rates, cash flow growth or terminal value assumptions, would help to hold management accountable.

~~84115~~ A user believes that improvements of the impairment test cannot be a solution to enable investors to hold management accountable, however improved disclosures such as meaningful KPI's could help. Another user's view is that internally generated goodwill should not be allowed to be used to avoid goodwill impairment. Furthermore, management over-optimism is real because impairment became a 'political' issue.

~~82~~ ~~Further outreach to users will take place in the middle of November 2020 (Outreach event and User Panel).~~

Auditors

~~83116~~ Overall, auditors do not refute the main causes identified by the IASB for the "too little, too late", i.e. over-optimism and the so called "shielding" effect. They proposed alternatives to overcome these such as improvement of the current guidance and the level of allocation of goodwill (as suggested by the EFRAG DCL), including very specific disclosures and providing a more robust model for IAS 36. Another auditor suggested to replace the concept of monitoring goodwill with monitoring the related business. A different auditor suggested, in line with the IASB, that management over-optimism should be dealt with through regulatory pressure, so that management would be more objective, together with the auditors.

~~84117~~ One auditor agrees with the academic research results showing correlation between the identification of key audit matters and the quality and quantity of disclosures as explained in paragraph 123. He also emphasised the importance of informing stakeholders that the objective of impairment tests is not to measure the subsequent performance of a business. He added that over-optimism can be (partially) addressed by improving the disclosure requirements or the level of allocation of goodwill to CGUs. For example, similarly to US GAAP or as suggested by EFRAG with one level below segment level by default. He also explained that the risk of failure is not linear over time (gradual decline) but can result in a sudden deterioration and significant impairment losses.

~~85118~~ Two auditors suggested to consider market capitalisation and provide a reconciliation between market and book value, especially in situations where the market capitalisation is lower than the valuation result.

Other stakeholders

~~86119~~ A national standard-setter agreed with EFRAG that there are different options for improving the impairment test while ensuring that the costs do not outweigh the benefits. It also noted that guidance on allocation to CGUs should be improved to avoid segment allocation abuse. They do not believe that additional disclosures could fix management over-optimism. If systematic business plan disclosures were required, explanations would have to be provided for any differences. There would be an overload of disclosures and any differences would be seen as a lack of performance. Therefore, they are not in favour of providing additional information on the actual compared to the estimate. Disclosures on key assumptions required by IAS 36 as part of the impairment test already provide useful information. Therefore, no additional information would be required. They do not necessarily agree that overoptimism is a cause of the 'too little too late' issue.

[87120](#) An enforcer agreed with EFRAG's view that the allocation of goodwill should take place at the lowest possible level [that outweighs cost](#) to reduce the shielding effect. He also expressed the view that there is potential for improvement related to paragraph 33 of IAS 36 as it is difficult to determine whether assumptions are reasonable given the lack of disclosures at CGU level. In this regard, he suggested that the IASB include additional guidance relating to the reasonableness and supportability of assumptions. The operating cycle of a business may be insightful, e.g. by using an average cash flow level since entities often use the highest cash flow level reached after the planning period to calculate the terminal value. Furthermore, he suggested that more guidance to ensure consistency between assumptions used in the impairment test calculation: growth rate, risk rate, interest rate, inflation rate.

[88121](#) From a valuation perspective, the main issue relating to the impairment test is the shielding effect of internally generated goodwill, although there is no solution that eliminates the shielding effect whilst reducing the cost and complexity of the impairment test. During the webinar on 16 October, a panellist with a valuation background referred to three articles published by IVSC on the subject. Artificial headroom created by the amortisation of acquired intangible assets plays another important role. She explained that probably the most radical solution might be to recognise internally generated intangibles which is a wider topic that might deserve a special consideration. She also set out possible alternatives to the current impairment test level and considered it useful to test on a lower level. However, while addressing the shielding issue or reducing complexity, the potential improvement alternatives have different pros and cons.

[89122](#) She referred to potential improvements discussed by IVSC like a step-up approach and direct comparison at the request of preparers to reduce costs and complexity. The direct comparison of the recoverable amount at acquisition and at reporting date would make the (sometimes complex and judgmental) determination of the carrying amount of the CGU unnecessary. However, the drivers of the value creation could relate either to the legacy business or to the new acquired business and the origin would not be identified. Finally, the identification of trigger events is key for impairment testing and should be done on a more granular basis. Disclosure of the investment rationale and the key performance indicators for an acquisition could be useful benchmarks for tracking post-acquisition developments.

[123](#) Academic research indicates that goodwill impairment is considered complex and at the discretion of management. There is evidence of the opportunistic use of the impairment test, both from a timing and value perspective. Research also indicate that monitoring and oversight have a positive impact on enhancing the quality of the impairment test and the related disclosures. This suggests that the issue around the over-optimism is indeed an application issue where the solution may lie with auditors and regulators. Another study showed that identifying the impairment testing as a key audit matter improved the quality and quantity of the relating disclosures.

[124](#) [One Academic agreed that guidance in the standard should not be a playing fields to avoid impairments and being enforceable.](#)

[90125](#) [During a German outreach event an organization expressed the view that if there are accounting practices that are not suitable, this will not be solved by disclosing those unsuitable practices.](#)

Potential reversal of impairment

[91126](#) The majority of the respondents during the two webinars disagreed with the benefit of introducing the reversal of goodwill impairment:

Would introducing the reversal of goodwill impairment be appropriate to take some pressure from the impairment testing? (23 responses)	Yes 39%	No 61%
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The auditors and preparers contributed significantly to the results. Users and regulators equally agreed and disagreed.

127 [A representative of a standard setter noticed that although it would be a good idea to include reversals of goodwill impairments, they had hardly seen any reversals of tangible asset impairments and none of intangible assets, when allowed to do so. Therefore, this possibility would not be used.](#)

128 [During a German outreach event considered that reversal of impairments would not be useful and that interest rate changes should not be a reason for any reversal of impairments.](#)

[Question 7 – Reintroductions of Amortisation⁸](#)

92129 [The table below summarises the responses of participants to a polling question on the reintroduction of the amortisation of goodwill during the two webinars:](#)

Are you in favour of reintroduction of amortisation of goodwill? (93 responses)	Yes 83 81%	No 17 19%
<i>Of which: preparers</i>	22 20%	34 4%
<i>Of which: auditors</i>	20 27%	7 10%

All of the academics and a majority of both regulators and users also responded 'Yes'. The majority of all the respondents who responded 'Yes', do not have a conceptual argument. Rather, they prefer the reintroduction of amortisation for practical reasons to take the pressure off the impairment test and reduce cost, although many consider that there are conceptual reasons to reintroduce amortisation.

[Preparers](#)

130 [Regarding the nature of the goodwill, the following table includes the results of a polling question answered by the audience during one of the webinars:](#)

	<i>Preparers</i>	<i>Auditors</i>	<i>Other</i>	<i>Total</i>
Goodwill is a wasting asset or an accounting construct and should be gradually removed from the balance.	10%	14%	10.5%	34.5%
Goodwill is not a wasting asset or represent a mix of wasting and non-wasting elements.	10%	41%	10.5%	61.5%
None of the above. No major change should be made at goodwill accounting.	0%	4%	0%	4%
Total (29 responses)	20%	59%	21%	100%

[Most respondents indicated that goodwill is not a wasting asset or that it corresponds to a mix between wasting and non-wasting elements.](#)

⁸ Question 7 of the IASB's discussion paper

Preparers

Impairment only vs. Reintroduction of goodwill in general

~~93~~131 As shown above, during polling (paragraph 129) preparers were in favour of reintroducing amortisation.

132 The Survey result (see paragraphs 79 and 82 of paper '04-05 Results from surveys and interviews') indicates that there are mixed views on whether goodwill is a wasting asset, a non-wasting asset or partially wasting. There are also mixed views as to whether goodwill is a real economic asset or an accounting construct, though a slight majority consider it to be a real economic asset. Paragraphs 139 to 144 below include qualitative comments obtained with the interviews with preparers on this matter.

133 The Survey result (see paragraphs 79 and 82 of paper '04-05 Results from surveys and interviews') indicates that a majority of the preparers consider that there are no new evidence or arguments (or new assessments of existing evidence) that should be taken into account when assessing whether the amortisation should be reintroduced. The new evidence or arguments proposed by those who consider that they do exist are listed in paragraphs 145 a) to 145 f) below.

~~94~~134 During the outreach activities referred to in paragraph 2 preparers provided ~~mixed views~~ different arguments on whether goodwill amortisation should be reintroduced.

~~95~~135 Those in favour of reintroducing amortisation provided the following arguments:

- a) As many companies impair their goodwill during negative economic cycles, the reintroduction of amortisation would avoid pro-cyclicality;
- b) Currently, the impairment of goodwill is highly conditional upon the level at which goodwill is allocated. If goodwill amortisation were reintroduced, all acquisitions would be treated equally; and
- c) Goodwill was not an asset but an accounting construct that had no real relation to business reality; therefore, it would be a coincidence if impairments matched business reality.

~~96~~136 Those in favour of keeping the impairment-only model provided the following arguments:

- a) The impairment-only model provides more useful information to users compared to systematic amortisation;
- b) The accounting treatment for the performance of goodwill would be the same for successful and unsuccessful transactions;
- c) Amortisation is a forced rule that would be perceived as a purely mechanical accounting rule that would not provide a true signal of a good or bad acquisition but would only represent a compromise to reduce the value over time. In fact, M&A acquisitions create value for a company.
- d) Reintroduction of goodwill amortisation could potentially prevent companies to acquire entities as it would reduce its profitability ratios; and
- e) One premise of a business combination is the going concern principle. However, goodwill amortisation is not in accordance with this premise.
- f) ~~As to whether~~ There are situations where goodwill is a wasting asset, situations where is not wasting and mixed situations. If non-wasting goodwill were amortised, there would not be option of going back. However, this would not be a problem with the impairment test.

137 During the 9 November 2020 webinar, a preparer indicated that the reintroduction of amortisation would not have a conceptual basis and would be a practical solution.

On the other hand, the link between goodwill and the current business of an entity is sometimes weak. As time passes, the entity's business changes, and goodwill has no longer an informative value for investors. Challenges are associated with both alternatives, but she generally struggles with the consequence of having an impairment loss as asked the only way to reduce the amount of goodwill from the balance sheet. This is generally perceived as a failure by the market.

138 During a German outreach event most of participants supported the preliminary view of the German standard setter, which is that amortisation should be reintroduced, mainly for practical reasons. In some of the participants' view there is a high risk in EFRAG's DCL, a majority of respondents of the survey the economy to accumulate goodwill.

139 A preparer noted during an interview that when acquiring businesses, they focus on technologies and future technology value is recognized as part of goodwill. As technology has in its nature a limited useful life, they consider goodwill to be a wasting asset ~~(5)~~.

140 A preparer pointed out that in its sector acquisition helped to have a competitive advantage in the market, but after 10-15 years, the strategy is fully internalized and it does not make much sense to keep goodwill in the balance. He also noted that it could lead to an increase of financial resources retained into the entity as an effect of the lower dividend paid, as this is based on net income.

141 A different preparer indicated that goodwill is mainly a wasting asset as synergies do not last forever. There may be some synergies that last longer but are not the main part. Furthermore, it is good to explain what the goodwill consists of to show what the payment was for.

142 Another preparer expressed the view that goodwill in its business is a long-life asset. In a transaction they had a few years ago, goodwill related mainly to synergies and they continue benefitting from those synergies.

143 During an interview one preparer expressed the view that goodwill might have different components, some of them are wasting others are not. Some of them have a shorter or longer useful life. In his view, the introduction of the impairment-only approach resulted in the willingness to pay higher purchase prices. Amortisation could help it to return to a more normal level. ~~of 9) while some-~~ The impact on pricing for acquisitions was mentioned by others as well.

~~97~~144 Some preparers consider it partially so ~~(3 out of 9)~~. However, there are mixed views as to whether goodwill is a real goodwill as a non-wasting asset, as it has an economic ~~asset (5 out of 9) or an accounting construct (4 out of 9)~~ substance and value and is a fundamental component of the going concern assumptions.;

~~98~~145 Some of the preparers have noted that new arguments for reintroducing goodwill amortisation have emerged since 2004. These are as follows:

- a) Several crises have occurred in recent years that show high volatility in the global economy which makes forecasting more complicated than in the past;
- b) In practice, the impairment test does not work as evidenced by the frequency of these discussions;
- c) The erosion in value of traditional businesses is an indication that there are new arguments. Digitalisation as well as new disruptive communication and sales channels make indefinite useful lives no longer justifiable; ~~and~~
- d) Comparability with other accounting standards that apply amortisation such as Japanese GAAP ~~-;~~
- e) The weight of goodwill on total assets in companies' balance sheet is dramatically increased; and;

f) In some industries and related regulations (i.e. Solvency II for Insurance industry) the goodwill is deducted from the equity.

Reintroduction of amortisation – potential useful life

~~99~~146 If amortisation were to be reintroduced, a simple majority of preparers consider that the useful life of the goodwill would have to be ~~the best management's reasonable estimate of the management limited by a cap.~~ However, ~~some others consider that it should be a default period with the possibility of using a different number of years when justified.~~ views are mixed (see paper '04-05 Results from surveys and interviews'). There are some concerns expressed in relation to the useful life. During the webinar on 23 October 2020, a preparer expressed concern that the determination of the useful life of goodwill would outweigh the benefits of introducing amortisation and that different amortisation periods would affect comparability.

147 During a German outreach event some participants expressed the view that the useful life should be relatively short (between 5 and 10 years), although other participants provided other views such as that there should be a high cap or that it should be determined, on a meaningful basis, consistently with the PPA. However, some opinions were in the line that in the event that amortisation was reintroduced, the transition would have to be doable for companies and a very short life would have a big impact on the income statement and even trigger some covenants. It was also noted by a participant that the impact should be on the profit and loss account instead on the OCI and whether it would be presented within the operating results or within the financial results.

Reintroduction of amortisation – impairment testing

~~400~~148 If amortisation of goodwill were to be reintroduced, most preparers consider that impairment test should only be performed if there are impairment indicators. (see Paragraph 80 of paper '04-05 Results from surveys and interviews').

Age of goodwill

~~401~~149 A majority of the respondents of the survey consider that the cost of disclosing information about the "age" of goodwill would be ~~minimal (5 out of 9). Some consider that it would be moderate (3 out of 9).~~ slightly higher than moderate (see paragraph 81 of paper '04-05 Results from surveys and interviews'). Regardless of the election of the impairment only model or the amortisation, a preparer noted that disclosing information on the "age" of goodwill is very useful as it will help users to assess the success of acquisitions. However, several others stated that due to reallocation of goodwill and disinvestments it is not possible to deliver such disclosures.

~~402~~ ~~During an interview one preparer expressed the view that goodwill might have different components, some of them are wasting others are not. Some of them have a shorter or longer useful life. In his view, the introduction of the impairment only approach resulted in the willingness to pay higher purchase prices. Amortisation could help it to return to a more normal level.~~

Users

Impairment only vs. Reintroduction of goodwill in general

150 Users of financial statements propose different approaches. However, ~~many~~ some of them consider that goodwill is not particularly useful. Some others noted that goodwill should not be ignore as it represents money invested on which the entity needs to earn a return. User feedback indicated that goodwill:

a) Should be subject to impairment testing;

a)b) Could be amortised to relieve some pressure or for practical reasons;

b)c) Should not be subject to either depreciation or impairment testing;

e)d) Should be amortised or written off against equity at acquisition to avoid double counting;

e) Should be on the balance sheet and not written off against equity. Stewardship principle would not be met as management is responsible for shareholders' money including goodwill.

f) Is both rational and irrational: the irrational part, i.e. the overpayment, should be impaired immediately whilst the remainder should be amortised or impaired depending on its composition; and

Qualitative comments in favour of amortisation

403151 Goodwill is becoming economically more relevant and therefore might have more extreme effects. Impairments are larger and more cyclical which can cause negative shocks. Internal conflicts of interest (remuneration, reputation, earnings management) might prevent recognising impairments, especially in countries with lower enforcement in place. –Valuation models can be tweaked to provide the “number”. Therefore, goodwill should be amortised for practical reasons as it was demonstrated that impairment tests had failed due to conflicts of interest inherent in the test;–

152 ~~Could be amortised to relieve some pressure;~~ During the 9 November 2020 webinar a user noted that although there is not strong view, he supports the idea that goodwill should be amortised. The reasons for this are that valuation multiples of companies would be more comparable; that currently the only way to remove goodwill from the balance sheet is through impairments (there is a perception of failure and this is not necessarily always the case so there should be another way of removing goodwill from the balance sheet); and that amortisation would reduce the probability of inflating book values. However, he recognised that it would be complex to determine the useful life of goodwill. He also stated that he did not believe he would add back goodwill amortisation expenses when calculating performance measures and, as such, doubted that investor would do so either. Therefore, he considered that amortisation expenses would be part of recurring EPS. Finally, he expressed the view that providing information about the age of goodwill could be theoretically useful. However, he was uncertain about how he would use this information.

153 During an EFRAG user panel meeting one user favouring amortisation noted that he would not miss the impairment test disclosures included in the notes as these are either useless because not all assumptions are included or overly optimistic. He also noted that he would not add the amortisation costs back as this represents the cost of the cash flows delivered by the synergies. The focus should not be on what the analysts do as they add other costs and not just the cost of amortising goodwill.

Qualitative comments in favour of impairment only model

154 During an EFRAG user panel meeting one user argued that goodwill is a number which provided a balance in the accounting for an acquisition where it is assumed that management has not destroyed value. He shared the view that goodwill is not an asset but, in most cases, represented the perpetuity of the business and that, therefore, amortisation did not provide any information whereas impairment testing did. He also considered that the impairment test would allow you to have some governance robustness to ensure that management is tested to see if the results meet the expectations that existed at the time of the acquisition.

155 A user expressed the view that goodwill should not be amortized. Amortisation does not indicate anything and is ignored by many analysts. On the other hand, impairment test indicates that something needs to be further investigated. An impairment does not necessarily have to be because of a bad management. The reason of the impairment should accordingly be disclosed. However, if goodwill were to be amortised, impairment would be less likely to happen and, accordingly, bad

management would be more difficult to detect. From a stewardship assessment perspective, impairment only is accordingly preferable to an amortisation approach.

~~e)a) Impairment only model~~

~~e)a) is both rational and irrational: the irrational part, i.e. the overpayment, should be impaired immediately whilst the remainder should be amortised or impaired depending on its composition; and~~

~~404~~156 – enables users to differentiate between successful managers and unsuccessful ones. It is also valuable to know when goodwill is impaired because it implies that the business is worth less.

Qualitative comments in favour of other approaches

~~405~~157 Users referred to the character and development of goodwill. After several years this number becomes meaningless. Some users advised that the purest solution was to take all goodwill against equity. A user suggested this approach especially for financial institutions where goodwill is already deducted from CET1. One user suggested that as cash flows materialised it is effectively recognised in profit or loss. One stated that as there was limited support from users for this approach, it is acceptable to have goodwill amortisation as a compromise.

~~406~~158 One user suggested a component approach based on wasting and non-wasting assets. It was suggested that there was irrational goodwill, which was the overpayment that should be written off immediately, and rational goodwill, which were synergies that had a limited life and should be amortised. The portion representing growth assets should be subject to impairment. It would be very helpful to have the proportion of goodwill by age disclosed as well as the gross goodwill number in terms of the total in cost of past acquisitions. Goodwill provided an indication of the type of return on acquisitions management had achieved in the past so that it could be modelled in the future.

Reintroduction of amortisation – potential useful life

159 During the 9 November 2020 webinar a user noted that if goodwill amortization was reintroduced, it would be complex to determine the useful life of goodwill.

Age of goodwill

~~407~~160 A user favouring the reintroduction of amortisation stated as well that if it was not reintroduced, the age of the goodwill should be disclosed.

Auditors

~~408~~161 Most auditors favour the reintroduction of amortisation. The arguments are as follows:

- a) Pragmatic reasons in order to release pressure from the financial system. They consider that the current impairment test model is not working as it should. One added, it will not resolve the issues related to the implementation of the impairment test but will make them less severe.
- b) Some consider that there is new evidence to support the reintroduction of goodwill amortisation, such as
 - i. The continuous growth of goodwill on companies' balance sheets;
 - ii. The decline in the business cycle over the last 10 or 15 years; and
 - iii. The fact that many constituents in their feedback to the PIR have raised the “too little too late” concern.

~~409~~162 Another auditor expressed the view that the amortisation period would be arbitrary and that users generally ignore the amortisation expense. He also highlighted the importance of coordinating this issue with the FASB as amortisation

is seen by many as a potential issue in terms of the level-playing field in the M&A market. However, another auditor indicated that goodwill impairment testing provides the business with the opportunity annually to review the model, cash flows and assumptions. Also, although users do not take it into account, it provides more useful information than the amortisation.

~~140~~163 One auditor expressed the view that goodwill is an accounting bubble that created capital that did not exist, and he would offset it against retained earnings. If, as a consequence of the pandemic, companies faced booking operating losses and the need to impair goodwill then some capital in the balance sheet would not be there when needed. For this reason, goodwill was not an asset for Solvency II.

Other stakeholders

~~141~~164 In a CFSS meeting, some standard setters indicated that in their jurisdiction there was strong support for goodwill amortisation. ~~One of the standard setters expressed the view that for those components of goodwill that were clearly identifiable it made sense to amortise them because their value would diminish over time.~~ Some of them pointed out the peculiarities of this asset and the convenience of amortisation to reduce it. A different national standard setter stated, in a closed meeting, that a change is not justified as it has not been demonstrated that the impairment test does not work. In his group there is a majority for keeping the impairment-only model, however, differences were narrow. They also indicated that there are no new arguments on whether goodwill is a wasting asset or not. Assembled workforce could be a wasting asset, but many other parts probably not. On the 'age of goodwill' they consider this information easy to be provided but it loses its relevance and reliability as time passes (when entering into restructurings or selling parts of CGUs).

~~142~~165 An enforcer prefers the reintroduction of amortisation as the current impairment test model has failed. Although goodwill is not a wasting asset, it would reduce the continuing increase in the amount of goodwill recognised on companies' balance sheets. However, he also recognised that there would be possible areas of debate, such as the amortisation period.

~~143~~166 From a valuation perspective, goodwill contains important assets which are not wasting in nature (i.e. company's reputation, assembled workforce, going concern value). Therefore, amortisation would not be based on a sound understanding of the useful life of the underlying components and would not be helpful in understanding the value creation process of a company.

~~144~~167 Research proves that goodwill is perceived as an asset as there is a positive relation between equity market values and reported goodwill. Research also shows that its value increased after the adoption of the impairment-only model. From an academic perspective, reintroducing goodwill amortisation can have the following consequences:

- a) There is some evidence that goodwill amortisation might understate the goodwill value decline as perceived by stock markets;
- b) Concerns that it would bring additional area of judgment, such as the determination of the amortisation period;
- c) Users would lose useful information inherent in the impairment test;
- d) Amortising goodwill will result in less useful information as the economic meaning of it is unclear, especially with linear amortisation.

~~145~~168 Another academic highlighted that the amortisation of goodwill may not be a solution and that a high-level disclosure related to the impairment test should be developed while ensuring comparability.

All stakeholders

Componentisation⁹

- 169 As shown above, during polling (paragraph 130) most respondents indicated that goodwill is not a wasting asset or that it corresponds to a mix between wasting and non-wasting elements.
- 170 During the 9 November 2020 webinar a preparer expressed the view that goodwill contains many elements. The business value is the core component of it but not necessarily the higher portion of its value. Other elements composing goodwill are, for example, the assembled workforce. It would be very complex asking entities to split goodwill into several components and treat them differently. It would involve a significant level of subjectivity. Furthermore, she noted the lack of existing models that could help in breaking-down goodwill components. In the same event, one user highlighted the complexity of goodwill's componentisation except for the 'technical goodwill' component. He considered useful to have specific rules for technical goodwill as this is a recurring cost and should be part of the amortisation.
- 171 During an interview a preparer indicated that the composition of goodwill depends on each transaction and that some components are considered wasting, such as the workforce while others have a long life, such as reputation or synergies. Componentisation would be possible but would open many questions such as the identification of the components, the different useful lives, the impairment tests for each component, which would bring many complexities. They are a resourceful company and do not believe they would be able to do it on their own so they cannot even imagine smaller companies. All in all, the cost of implementation would be much higher than the benefits. In respect of having a different treatment only for technical goodwill, which arises from the tax impact of differences between fair values and book values, although they do not have a clear view, they consider that it could make sense. In other interviews preparer indicated that it would be difficult to identify individual components of goodwill and assign a value to each of them and that, although initially it might make sense, it would add complexity.
- 172 In a CFSS meeting one of the standard setters expressed the view that for those components of goodwill that were clearly identifiable it made sense to amortise them because their value would diminish over time.
- 173 During an EFRAG user panel meeting one user shared the concern that pursuing the component approach may lead to a situation where, as for intangibles that are separate from goodwill, this approach would not be relevant to users, would be highly inaccurate and would provide no information.

Question 8 - Total equity excluding goodwill¹⁰

- ~~146~~174 ~~A preparer~~ Several preparers agreed with EFRAG's response since it was an irrelevant disclosure to make. One preparer indicated that it would not provide a good message and that investors can do that calculation easily. However, a user did not understand the negative position of EFRAG since research aggregators were already providing the equity of the companies excluding goodwill and some of the ratios used by analysts also exclude it.

Questions for EFRAG TEG

~~1171 Does EFRAG TEG have comments or questions on this summary?~~

⁹ Appendix 2 includes a summary of previous FASB considerations on the componentisation approach.

¹⁰ Question 8 of the IASB's discussion paper

175 A standard setter also disagrees with presenting total equity excluding goodwill and even questions the calculation since it would not be possible for users to ascertain which part of the goodwill corresponds to non-controlling interests.

Questions for EFRAG TEG

176 Does EFRAG TEG have comments or questions on this summary?

Questions 9 to 11 - Simplifying the impairment test¹¹

Question 9 - Indicator-only approach

~~148~~177 There is divergence in stakeholders' views regarding the IASB's proposal to remove the requirement to perform a quantitative impairment test every year and to require a quantitative impairment test only when there is an indication of impairment.

~~149~~178 The table below summarises the responses of participants to a polling question on the indicator-only approach during the ~~two~~ webinars:

Should the IASB adopt an indicator-only approach, removing the requirement to perform an annual quantitative test? (<u>117 responses</u>)	Yes	No
	34 <u>44</u> %	66 <u>56</u> %
Of which: preparers	45 <u>18</u> %	8%
Of which: auditors	7 <u>15</u> %	25 <u>23</u> %

The users responded almost equally 'Yes' and 'No'. ~~Most~~The majority of the regulators and almost all the academics responded 'No'. For the majority of 'no' voters the reasons relate to both a loss in robustness of the test as well as auditors lacking prior year results for comparative purposes.

~~120~~179 The majority of the participants of the two joint outreach events who disagreed with the adoption of the indicator-only approach based their view on both of the arguments below:

- The over-optimism could increase as auditors or regulators will have no comparison to impairment tests prepared in previous years; and
- The complex test would become significantly less robust if companies do not perform an impairment test regularly due to a decline in expertise. This could reduce the effectiveness of the impairment test and the confidence in its reliability.

The participants who just referred to one of the above arguments, ~~relied mostly on~~were almost equally divided between argument a) and argument b).

~~121~~180 The webinar also provided insight in the views of participants relating to the use of disclosures on subsequent performance of an acquisition as a triggering event:

Could the IASB's proposed disclosures on the subsequent performance of an acquisition help to better identify triggering events for a potential impairment of goodwill? (<u>84 responses</u>)	Yes	No
	63 <u>65</u> %	38 <u>35</u> %
Of which: preparers	44 <u>15</u> %	44 <u>12</u> %

¹¹ Questions 9 – 11 of the IASB's discussion paper

Of which: auditors	2024%	913%
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All of the users and academics who participated responded 'Yes'. The regulators responded equally 'Yes' and 'No'. However, ~~some~~many of the respondents who responded 'Yes', argue that such disclosure should not be required for confidentiality reasons.

Preparers

~~422~~181 All a clear majority of the preparers who participated as panellists at webinars and those in meetings/interviews agreed with the adoption of the indicator-only approach for impairment testing where the available headroom is sufficiently large. They argued that performing the quantitative impairment test will not result in an impairment loss when sufficient headroom is available. Therefore, resulting in more costs without adding value. ~~The survey research results (ten responses) show that almost all respondents expect some cost savings, however the majority expects the cost savings to be insignificant.~~

182 The survey research results show that many respondents expect significant cost savings and a few respondents expect significant cost savings. Two preparers during interviews noted that business plans that are used as input for the impairment test and the impairment test itself still needs to be prepared regularly for internal purposes. Other mentioned that each disinvestment require to prepare a valuation. The survey research also assessed the costs and complexities triggered by the alternative approaches proposed by the IASB's Discussion Paper (par. 4.25). The results show that respondents consider all options to be averagely complex and costly compared to the current requirement.

183 In addition, the survey research results are in line with the feedback in paragraph 188 showing that the majority of the respondents will continue performing the quantitative test either to be able to document to auditors and other stakeholders the lack of occurrence of impairment indicators and for internal/managerial reasons. The approach and arguments in paragraph 187 are also confirmed by the survey research results where almost all respondents agreed that the indicator-only approach would not simplify the impairment test. Further background can be found at paragraphs from 69 to 78 in the Agenda Paper 04-05.

184 Another preparer emphasised during an interview that the triggers must be very robust and a complete list of triggers is necessary. Specific trigger for goodwill should be in place as these can be different compared to triggers for intangible assets.

~~423~~185 One preparer explained during the API meeting on 19 October 2020 that triggers are already monitored and applied for interim periods and could also be applied to year-end making it less costly and aligning with US GAAP. Another preparer agreed and added that disclosing sensitivity analysis regularly, is more useful than a yearly quantitative impairment test. Users will be able to use the sensitivity analysis for future value assessments. However, further guidance on triggers will be necessary.

186 Another preparer from the banking sector explained during an interview that the annual impairment test is too costly and goodwill in general is less relevant for them since the regulatory ratio's exclude the goodwill figures. The preparer also confirmed that they never receive comments or questions from investors on the goodwill or goodwill impairment.

~~424~~187 Nevertheless, some of these preparers shared the following restrictions and consequences of the indicator-only approach:

- a) The indicator-only approach will not be a solution for the 'too little too late' issue since the result of the indicator-only approach and the quantitative impairment test will not be different.

- b) The quality of the quantitative impairment test will diminish if the test is not performed regularly. ~~However, most of the respondents to the survey research (11 responses) disagree with this statement.~~ However, the majority of the respondents to the survey research disagree with this statement. The majority of the respondents who agreed with this statement did not think that a requirement to perform an impairment test every third year would be a possible solution to improve the robustness. Other preparers during an interview also disagreed that management skills will significantly deteriorate when impairment test is not performed regularly as the impairment test model is already in place and only variables are collected and updated. Another preparer explained during an interview that for the current impairment test a lot of information is gathered from different departments that are challenged internally. The internal review of the assessment of the triggers would be much difficult as the available information would be less.
- c) The annual quantitative impairment test supports managers with monitoring and discussing the developments in the value of a company.
- d) One preparer was concerned about pricing for acquisitions and opportunistic behaviour. In his industry (Software) US companies seems to be willing to pay higher prices. He was referring to the 2-step approach under US GAAP. As he was not aware of any major impairment after acquisition but was clearly worried about the value of the business compared to the price paid. A trigger only approach might not be enough for a certain period after acquisition. Goodwill might accumulate.

~~425~~188 Other preparers (automotive industry ~~and~~ banking sector and insurance industry, Telecommunication industry) indicated during interviews that they will continue performing the annual quantitative impairment test even if the indicator-only approach is adopted, for the following reasons:

- a) The annual quantitative impairment test is embedded in the governance structure of the organisation - requested by and used to provide assurance to management;
- b) The annual quantitative impairment test is required for preparing the statutory accounts under local GAAP as the cash generating units belong to legal entities; and
- c) The annual quantitative impairment test enables the organisation to respond quickly to triggering events since the impairment test and the data of previous periods are readily available.

189 ~~The approach~~ During the German outreach events on 2 and arguments ~~20 November 2020 one preparer explained that a valuation and therefore the quantitative impairment will still be required in paragraph 117 are also confirmed by the survey research results (11 responses) where almost all respondents agreed case of a disposal. Another preparer added that the indicator-only approach would not simplify the~~ be a real relieve for smaller companies.

~~426~~190 One preparer during an interview agreed with the benefits of removing the requirement to perform the quantitative impairment test- annually, but at the same time was comfortable with the current test and finds the current framework balanced.

~~427~~191 The IASB discusses in its DP alternative approaches to perform the quantitative impairment test the first few years after a business combination or once in three years. A majority of the respondents to the survey research ~~(seven responses)~~ stated that these alternatives are not difficult to apply but costly. One preparer explained during the API meeting on 19 October 2020 that his business already applies the indicator-only approach to fixed assets and performs the quantitative impairment test every three or four years, confirming the practicability.

~~428~~¹⁹² One preparer emphasised that, even though they preferred the indicator-only approach when sufficient headroom is available, they disagree with the package as a whole. They specifically have concerns about the other proposed disclosures on subsequent performance of business combinations as discussed in section [‘Improving disclosures about acquisitions’](#) in this paper.

Auditors

~~429~~¹⁹³ Two out of three auditors who expressed their view during the EFRAG FIWG meeting on 5 October 2020 do not support the indicator-only approach using the following arguments:

- a) The indicator-only approach would make management over-optimism even more prevalent;
- b) Performing the quantitative impairment test regularly increases the robustness and discipline;
- c) Regularly exposing auditors and regulators to the complexities of impairment testing increase their experience and knowledge;
- d) The quantitative impairment test is not the largest cost for multinationals in fulfilling reporting requirements; and
- e) The indicator-only approach should only be considered if amortisation of goodwill is introduced and the useful life limited.

~~430~~¹⁹⁴ One of the auditors during the EFRAG FIWG meeting supported the indicator-only approach, but identified the following consequences and pre-conditions:

- a) Increased pressure on the indicators and therefore the need to determine a more robust set of indicators in IAS 36.
- b) Additional disclosure requirements relating to the indicator assessment to reduce the potential for over-optimism.

Alternatively, the auditor opted for an annual mandatory quantitative test, unless specific conditions are met, for example the availability of sufficient headroom.

~~434~~¹⁹⁵ This view including the alternative approach were shared by the auditor panellist during the 16 October 2020 webinar because the indicator-only approach could be cost-saving and more practical. At the same time, the indicator-only approach could potentially exacerbate management over-optimism and the subjectivity of the impairment test. However, he stated that if the indicator-only approach is implemented, the indicators must be very robust. The auditor panellist noted that additional disclosure comparing the market capitalisation and the carrying amount of the CGU would help in testing management’s assumptions. At the same webinar, the investor panellist disagreed with comparing market capitalisation to carrying amounts in the financial statements. Management often argue that the market capitalisation cannot be compared with the financial statements as there is not necessarily a correlation between the two.

Users

~~432~~¹⁹⁶ In general, users question the effectiveness of the indicator-only approach in practice since the judgment shifts from the quantitative test to the qualitative indicators. They express the need for more clarification and guidance on the triggers.

~~433~~¹⁹⁷ One user at the API meeting on 7 October mentioned that there will not be a comprehensive list of indicators. Additionally, the level of management judgment would increase, especially in cases where it would be reasonable to conduct an impairment test, but no triggers has been hit. [Another user explained during the webinar on 9 November 2020 that it is difficult to define a triggering event.](#)

[134198](#) During the IAWG meeting on 15 October 2020, one member agreed with the concerns summarised in the EFRAG DCL relating to the indicator-only approach. Another member highlighted that the indicator-only approach could reintroduce the 'cliff risk' from the users' point of view.

[135199](#) One user, during the webinar on 16 October 2020, noted that the more complex an impairment model is, the easier for management it will be to use it in their own favour. He linked the proposed disclosures to monitor the subsequent performance of an acquisition and stated that the disclosed objectives and metrics could be used as impairment triggers.

[200](#) One user referred to the information value of disclosures provided with the annual impairment test. The disclosures help to value the business. Such information value would be lost when applying an indicator only approach.

[201](#) An analyst explained during the webinar on 12 November 2020 that the cost of performing the annual impairment test is not necessarily always high. The analyst argued that large cap companies have sufficient resources and information to perform the test annually, but small cap companies might have less resources and would benefit more from performing the impairment test less regularly.

[202](#) Another user at the same webinar suggested to stop the impairment test since it does not provide any information and indicated that in that case the indicator-only approach would at least provide some information about triggering events and management assessments which could help with over-optimistic assumptions. One user disagreed with the indicator-only approach as it would weaken the impairment test. Another user, shared the same view and stated that the indicator-only approach could provide more incentives to management interpretation and subjectivity.

Other stakeholders

[136203](#) Other stakeholders confirm the usefulness of the information disclosed as part of the quantitative impairment test. These would disappear with an indicator-only approach.

[137204](#) From an academic perspective, research shows the following importance of the goodwill impairment test and relating disclosures:

- a) Financial markets have a negative response to impairment losses;
- b) Following an impairment loss announcement, companies experience lower analyst forecast accuracy and higher analyst forecast dispersion;
- c) Prospective information disclosed on goodwill impairment is negatively associated with the cost of equity, and as such having a direct impact on the funding;
- d) Increased level of disclosure transparency decreases disagreement among analysts and between analysts and managers about the impairment of goodwill and the underlying earnings forecast.

Accordingly, the annual impairment test brings the advantage of informing users about the evaluation trend for goodwill. This makes it easier for users to identify opportunistic use of goodwill impairment by managers.

[205](#) During the German outreach event on 2 and 20 November 2020 one Academic and Auditor added that it is conceptually not possible to not perform the quantitative impairment test and that it enables opportunistic behaviour.

[138206](#) One regulator sees the indicator-only approach as contradiction of the overall purpose of the project as it enlarges the scope of management judgment and makes it more difficult to recognise an impairment. The expected cost savings will not outweigh the related decrease in the robustness of the impairment test.

~~139~~207 According to the valuer panellist at the 16 October webinar, improvements to the robustness of indicators are required for both external and entity-related indicators. The valuer also considers that defining more specific indicators would not be costly. An example of an entity-related indicator could be the comparison between the expected internal rate of return and the entity's cost of capital. Another example could be the use of KPI's as disclosed at acquisition date as an indicator. Another valuer emphasised during the API meeting of 19 October 2020 that a checklist-mentality should be avoided, thereby confirming the need for more robust and entity-specific indicators.

~~140~~208 According to the CFSS, the indicator-only approach should only be considered if the amortisation of goodwill is reintroduced. The indicator-only approach would be disadvantageous with an impairment-only approach. One CFSS member confirmed the concerns already expressed by auditors and preparers relating to the loss of expertise when the test is not performed regularly.

Question 10/11 - Further simplifications

Remove restriction to include cash flows relating to future uncommitted restructurings and enhancements of assets

~~141~~209 In general, stakeholders agree with removing the restriction to include cash flows relating to future uncommitted restructurings and enhancements of assets in the value in use ('VIU') calculation. The following specific arguments are used by some stakeholders:

- a) Auditor - The data used in the impairment test will be more closely aligned with the internal business plans and management information thereby reducing the cost of preparing impairment test; and
- b) Standard-setter - Adjusting the internal business plans to exclude these cash flows leads to an oversimplification of the impairment test. The positive impact of these restructurings and enhancements would already be taken into account when agreeing the acquisition price, in particular when acquisitions aim to increase market share. Excluding these cash flows could lead to unjustified impairment losses.
- c) User - The current restrictions place the VIU in between the maintenance cash flows and the growth rate of the discounted cash flow-method, making it artificial and complex.

Preparers

~~210~~ The majority of respondents to the survey (nine responses) The table below summarises the responses of participants to a polling question on the removal of restrictions relating to cash flows during the webinar on 9 November 2020:

<u>Would value in use estimates improve if cash flows from future uncommitted restructurings or enhancements to asset performance are included in the estimate? (32 responses)</u>	<u>Yes</u>	<u>No</u>
	<u>88%</u>	<u>12%</u>
<u>Of which: preparers</u>	<u>28%</u>	<u>3%</u>
<u>Of which: auditors</u>	<u>47%</u>	<u>3%</u>

All the users agreed and the academics voted equally 'Yes' and 'No'. The 'No' voters argued that it will result in over-optimism and will contribute even further to the ineffectiveness of the goodwill impairment test. The 'Yes' voters argued that the value in use will be more aligned with the fair value less costs to sell measurement and will result in less costs as the information is used for internal purposes. The majority of

the 'Yes' voters argued that additional guidance is necessary relating to the conditions to include these cash flows in order to avoid over-optimism.

211 The participants of the German outreach event on 2 and 20 November 2020 agreed with the proposed simplifications relating to the VIU calculation.

Preparers

442212 A narrow majority of respondents to the survey disagree with the statement that including cash flows from future asset enhancements will lead to unjustifiable optimistic input. TheyA narrow majority also do not find it necessary to have additional guidance on when to include restructuring cash flows in the VIU calculation. The respondents who did not agree, find it necessary to set a threshold and the majority suggest this to be the 'highly probable' threshold. One preparer confirmed that more guidance to include these cash flows is preferred to increase the objectiveness. Many respondents to the survey affirmed that other cash flows should also be considered to be included. Some of these respondents considered that it should be based on individual management judgment necessary to reflect individual facts and circumstances. Some others expressly mentioned the investments to be made to increase the production capacity, even in case projects are not finally approved.

443213 One preparer during the API meeting on 19 October agreed with including these cash flows as it aligns more with the income approach that can be used to determine the fair value and it is difficult to exclude these cash flows from current reports. Given that the fair value definition allowed the use of the income approach, it was unnecessary for companies to have to distinguish between different approaches.

214 Other preparers stated during an interview that including these cash flows allows the use of readily available management information in the value in use calculation. This was confirmed by one of the panellists (preparer) during the webinar on 9 November 2020, however the preparer noted that these cash flows need to be mature and well documented as for any other assumption in the impairment test. Another preparer supported the removal of the restrictions, but did not expect significant cost-savings.

Other stakeholders

215 At the webinar on 12 November 2020 one user noted that the simplifications relating to allowing certain cash flows brings the value in use closer to fair value, one way to simplify the test would be to go to "higher of" the two.

444216 However, one auditor commented that uncommitted asset enhancements are more subject to judgment. Therefore, it would be more robust if it were part of the overall planning process and had been scrutinised by those charged with governance.

445217 One CFSS member agreed with the reduction of costs but did not expect it to make the test significantly more robust.

Remove restriction to apply post-tax cash flows and discount rates

446218 In general, stakeholders also agreed with the use of post-tax cash flows and post-tax discount rates in estimating VIU.

Almost all of the respondents to the survey (ten responses)

<u>Would value in use estimates improve if post-tax cash flows and discount rates (compared to only pre-tax inputs allowed currently) are allowed in the estimate? (30 responses)</u>	<u>Yes</u> 87%	<u>No</u> 13%
<u>Of which: preparers</u>	27%	0%

<i>Of which: auditors</i>	<i>47%</i>	<i>7%</i>
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All the users agreed and the academics voted equally 'Yes' and 'No'. Almost all 'Yes' voters agreed that post-tax cash flows and post-tax discount rates are available and observable leading to reduced cost of executing the value in use calculation. Few of 'Yes' voters argued that the double counting risk from temporary differences which was the reason to introduce the requirement to use pre-tax information is still available when pre-tax information is used.

219 The participants of the German outreach event on 2 and 20 November 2020 agreed with the proposed simplifications relating to the post-tax cash flows and discount rate.

147220 The majority of the respondents to the survey state that permitting post-tax discount rates and cash flows will reduce the complexity of the impairment test. MostMany of the respondents also believe that it will also reduce the cost, however the expected reduction is insignificant. In general, the. The majority of the respondents didalso believed that the proposed change would not need any further guidancetrigger a risk of impairment losses going undetected due to avoid double counting of tax cash flows and did not identify other issues or risks fromflow in the estimation of the value in use of post-tax inputs. One preparer stated during an interview that their current software can cope with both pre-tax and post-tax numbers.

148221 The preparers during the API meeting on 19 October 2020 supported the use of post-tax inputs as these are more readily available. One preparer noted that auditors already allow the application of adjusted post-tax cash flows and discount rates. During an interview, one of these preparers added that the nominal tax rate needs to be used when post-tax cash flows are applied to avoid the use of a zero rate when previous losses are applicable. The preparers that are interviewed agreed that it would simplify the impairment test. One of them mentioned that it would increase the relevance as these items are already factored into the price agreed when acquiring a business. It would also contribute to reduce the gap between trading multiples and the results from the impairment test. One preparer noted that auditors already allow the application of adjusted post-tax cash flows and discount rates. A panellist (preparer) during the webinar on 9 November 2020, had concerns on the complexity regardless of pre- or post-tax information is used due to the use of nominal values instead of fair values. The panellist suggested that this point should be discussed when IAS 12 is reviewed.

149222 One user at the API meeting on 19 October 2020 also supported the proposal to allow post-tax figures as preparers conduct post-tax evaluation. Furthermore, both pre-tax and post-tax are expected to have the same outcome since the implied tax-rate is derived by considering the post-tax outcome. The user explains that post-tax figures will not lead to under-recognition of impairments because companies already estimated their tax rates which would be applicable to their cash flows in the following years.

Using one model to calculate recoverable amount

150223 At the API meeting on 19 October the appropriateness of the fair value less cost of disposal and the VIU has been discussed. The members expressed the following views:

- a) User – Goodwill consists of the consideration paid beyond the value of the assets of a business. Therefore, it is counterintuitive to apply fair value when goodwill is an accounting construct with an entity-specific value. Even the fair value of a CGU would be hypothetical, because selling the whole CGU is not realistic. The user prefers the VIU to determine the recoverable amount.
- b) Valuer – The restrictions of IAS 36 on cash flows is confusing. US GAAP is more straightforward accounting only for the fair value. The valuer preferred the fair

value less cost of disposal as the VIU could lead to overly optimistic forecasts. He acknowledged that market information is not always observable, and in those cases entities need to estimate, document and explain market assumptions used in the fair valuation.

- c) Preparer – Noted that fair value is considered a transaction-based value and not a model-derived value (VIU), the latter depending on entity-specific assumptions. Applying entity-specific assumptions simpler than estimating market assumptions. However, in some cases he agreed that fair value is more appropriate. He added that goodwill can only be tested in conjunction with other assets, which makes it impossible to apply the fair value to goodwill.

Other proposals to further simplify the impairment test

~~451~~224 One standard setter suggested an additional proposal to further simplify the impairment test by permitting cash outflows related to the lease liability (IFRS 16 Leases) in the VIU calculation. In France, local GAAP already permits including the cash flows from lease liabilities in the impairment test. A further simplification could be to clarify the inclusion or not of lease liabilities in the CGU and the impact on the cash flows to be included in the impairment test.

225 [The participants of the German outreach event on 2 and 20 November 2020 agreed with the IASB's view that there are no further simplifications possible.](#)

Questions for EFRAG TEG

~~452~~226 Does EFRAG TEG have comments or questions on this summary?

Question 12 - Intangible assets¹²

~~453~~227 In general, stakeholders agreed with the preliminary views of EFRAG and the IASB not to develop proposals that allow some intangible assets to be included in goodwill.

228 ~~Most~~[The participants of the preparers German outreach event on 2 and 20 November 2020 noted that goodwill can consist of different underlying assets and therefore separate recognition could be useful.](#)

Preparers

229 [Respondents](#) to the survey research ~~(eight responses)~~ see benefits in recognising intangible assets acquired in a business combination separately from goodwill but find it very complex and costly.

~~454~~230 The preparers expressing their views during the API meeting on 19 October, confirmed the benefits of separately recognising intangible assets. [One of these preparers added during an interview that some intangibles, like customer relationships, are complex to capture and value, therefore adding to the carrying amount of goodwill would be favoured.](#)

231 [A preparer during an interview explained that separate recognition provides information on what the entity paid for in the acquisition distinguishing between the payment for the business and future benefits. Another preparer mentioned during an interview that currently, they recognise brands separately and do not find it costly. The usefulness of separate recognition is confirmed by a third preparer during an interview. Another preparer supported the current approach of separate recognition and explained that they obtain the fair value from an external party. Lastly, a preparer](#)

¹² Question 12 of the IASB's discussion paper

mentioned that intangibles are separately recognised and amortised if it is a wasting asset and if it is not wasting it is added to the carrying amount of goodwill.

Users

~~455~~232 The users who expressed their views during the API meeting on 19 October, also confirmed the usefulness ~~of~~ separate recognition of intangible assets. One user preferred separate recognition of intangible assets to clearly convey a company's rationale behind an acquisition. Other users noted that some intangible assets like customer lists could be eligible to be included as part of goodwill and some not.

233 On the other hand, the users who expressed their views during the User Panel meeting on 19 November 2020 agreed in general that the separate recognition of acquisition related intangible assets, not being goodwill, involves a lot of judgment and complexity. Therefore, it is considered to have limited value.

234 At the User Panel meeting on 19 November 2020, one member opted for simplifying the approach to acquisition related intangible assets by applying the regular recognition criteria to these intangible assets which makes it more difficult to separately recognise. Another member explained that in practice the acquisition price actually relates to expected future cashflows instead of paying, for example, for specific customer contracts, meaning that it is more appropriate to present it as goodwill. One member noted that the cash flows from the intangible assets often cannot be identified separately from the cash flows from the general business. He argued that intangible assets should only be separately recognised if its cash flows can be identified separately. He added that in his experience intangible assets are never sold separately, but always sold together with the goodwill, confirming that separate recognition is not appropriate.

Other stakeholders

~~456~~235 One auditor at the FIWG meeting on 5 October 2020 responded that if amortisation of goodwill is reintroduced, including intangibles in goodwill will result in even more frontloading of the amortisation expense. Another auditor at the IAWG meeting on 15 October also supported separate recognition of intangible assets since it maintains the accounting experience which is built in the last 20-30 years around acquisitions.

~~457~~236 One of the auditors who expressed their view during the FIWG meeting on 5 October 2020 agreed with the need to address the accounting for intangibles separately during the agenda consultation of the IASB (agreeing with EFRAG proposal in DCL).

~~458~~237 During the IAWG meeting on 15 October one academic noted that intangible assets have some importance to investors. Intangibles can be amortised while goodwill cannot under current requirements. The academic agreed with the current requirement to separately recognise intangible assets from goodwill.

Question 13 - Convergence with the FASB¹³

238 The participants of the German outreach event on 2 and 20 November 2020 supported the convergence with the FASB however noted that it should not be an overarching principle.

Preparers

~~459~~239 All of the preparers who expressed their view during ~~a closed~~ the Business Europe meeting on 22 September 2020 favour a convergence between the IFRS Standards and US GAAP. According to one of these preparers, divergence could

¹³ Question 13 of the IASB's discussion paper

lead to complex reconciliations by investors to cope with fundamental differences in the treatment of goodwill leading to confusion. Another preparer at the API meeting on 19 October agreed with convergence, but not as the main goal.

~~460~~240 During an interview, one preparer had strong concerns that divergence will create competitive disadvantage where a preparer carries-out a significant portion of its business in the US.

241 One preparer mentioned in an interview that in practice having different accounting requirements between the two legislations could result in an unlevelled playing field when competitors price an acquiree. However, theoretically, if both amortisation and impairment test are performed well the total impact of both should be the same when an impairment occurs. Another preparer explained during an interview that reintroducing amortisation will not have an effect on acquisition prices unless amortisation was deductible and generated a tax shield and the accounting between the jurisdictions differ. Lastly, one preparer stated that reintroducing amortisation will have a negative impact on the acquisition prices and the number of transactions. The preparer added that competitive disadvantage might occur for companies that are required to amortise compared to companies that are required to apply the impairment test.

~~461~~242 One respondent to the survey agreed with the statement that convergence with US GAAP should prevail over more relevant and/or reliable information. Information is expected to be more useful if there is convergence between the IFRS Standards and US GAAP.

Users

~~462~~243 In general, users agreed at the IAWG meeting on 19 October that convergence is important but the clarity of IFRS standards is more important.

Auditors

~~463~~244 During the EFRAG FIWG meeting, one auditor agreed that alignment with the FASB is important to ensure a levelled playing field. However, convergence should not be the main goal of the project.

Standard setter

~~464~~245 One standard setter agrees with EFRAG's position that convergence should be aimed for but should not be a pre-condition for an IFRS. The IFRS standards should be developed based on inputs from all stakeholders. Any convergence issues should be discussed at the end of the process.

Questions for EFRAG TEG

~~465~~246 Does EFRAG TEG have comments or questions on this summary?

High-level summary

[466247](#) An overview of the feedback so far in comparison to the DP and EFRAG DCL:

Topic	DP	EFRAG DCL	Feedback received
Improving disclosures about acquisitions			
<ul style="list-style-type: none"> Strategic rationale and objectives for acquisition Based on information received by... Location 	<p>Proposed</p> <p>CODM</p> <p>FS</p>	<p>Agrees</p> <p>A level lower than CODM</p> <p>Undecided</p>	<ul style="list-style-type: none"> Significantly mixed views: Preparers generally concerned about commercial sensitivity and feasibility. Others support the proposals. Preparers: CODM. Users: mixed. Auditors: mostly CODM Preparers and auditors: forward-looking information in management commentary; rest in FS. Users: FS
Disclose if cease monitoring after two years	Proposed	Disagrees, should be three years	<p>Preparers: Not a relevant lapse of time due to either integration or longer time needed to achieve objectives.</p> <p>NSS: some are concerned for the feasibility of the disclosure based on integration. In one case, mixed views within jurisdiction have been reported.</p>
Expected benefits	Proposed	Agrees	Preparers: may impact competitiveness
Whether acquisition is meeting the objectives	Proposed	Agrees	<p>Preparers: disagree with proposals generally.</p> <p>Users consider very useful</p>
<p>Synergies</p> <ul style="list-style-type: none"> Description Expected timing Expected amount or range 	Proposed	Agrees	<p>Preparers: difficult to estimate, may be longer term in nature, impact of planned disposals. Management commentary.</p> <p>Users: very important</p> <p>NSS: other components such as work forces and skills not addressed</p>
Enhancing current IFRS 3 disclosure requirements			
<p>Pro-forma information</p> <ul style="list-style-type: none"> Guidance? Replace 'Profit or loss' with 'operating profit before acquisition-related transaction and integration costs' Operating cash flows 	<p>Retain</p> <p>Proposed</p> <p>Proposed</p>	<p>Principles for new concepts</p> <p>Agrees</p> <p>Disagrees</p>	<ul style="list-style-type: none"> Preparers: No further guidance required Preparers: No, undefined terms Auditors: Complex Disagree
Goodwill impairment and amortisation			
Effectiveness of current impairment test (allocation and reallocation)	No change proposed	Agrees, but guidance on allocation of goodwill to CGUs and alignment with expected benefits	<p>Preparers: majority no further guidance; some consider EFRAG suggestions as useful (partly depends how rebuttable presumption can be rebutted)</p> <p>Users: Mixed views</p> <p>Auditors: Some agree with better guidance. Balance between doing several tests and avoiding impairment due to shielding</p> <p>Others: Some agreement</p>

BCDGI: Overview of feedback received - Issues Paper

Effectiveness of current impairment test (allocation and reallocation management over-optimism)	No change proposed	Agrees, but several disclosures were proposed to address management over-optimism	Preparers: per polling questions – majority considers these disclosures would be useful. Survey responses - consider disclosures to be commercially sensitive and difficult to implement. Users: Important to improve disclosures Auditors: A majority consider that these disclosures could provide discipline. Reconciliation of market cap to book value might help.
Amortisation of goodwill	No	Not yet a view	Strong support for reintroduction Few discussed a component approach
Presentation of equity before goodwill	Proposed	Disagrees	Mixed views, but limited feedback
Simplifying the impairment test			
Indicator-only approach	Proposed	Disagrees unless with goodwill amortisation	Mixed views with some more support from preparers and opposition from users and auditors in general.
Simplifications of VIU calculation: <ul style="list-style-type: none"> Post-tax inputs Restructurings Enhancements to assets 	Proposed	Agree, but additional guidance for restructuring cash flows	Agreement with post-tax inputs Preparers support other changes with other stakeholders less positive.
Additional simplifications: <ul style="list-style-type: none"> Guidance inputs for FVLCD One method only Testing at reportable segments 	No change proposed	Agrees, but further guidance on allocation of goodwill to CGUs	No inputs. Mixed views on using one-method only. User prefers VIU, valuer prefers FVLCD and preparer suggests both could be applicable depending on the specific circumstances. No input on other items.
Intangible assets			
Inclusion of intangibles in goodwill	No	Proposed for second phase of project with revision of IAS 38	Most agree with IASB proposal; some auditors support EFRAG about phase two.

[167248](#) Inputs received in response to questions from either the IASB or EFRAG:

Questions to constituents in DCL	Feedback received
Preparers: Concerns about stating that not monitoring an acquisition?	
Commercial sensitivity	Significant concerns
Preparers: How costly would it be for you to prepare the information? Would you have concerns about the reliability of the information?	Given lack of common approach or methodology for synergies could impair comparability.
Preparers: Are there any legal constraints to disclosing information?	To have lawsuits as a consequence of giving the disclosures was expressed several times.

BCDGI: Overview of feedback received - Issues Paper

Preparers: Can you remove from KPIs the effects of the PPA ¹⁴ ?	Can be very complex and costly
Preparers: Costs relating to including cash flows from operating activities in pro-forma information. Would this be feasible if business is fully integrated with no separate accounts?	Would not be feasible and it is often the case.
Should impairments be reversed - specifically for those in the interim financial statements?	Was part of a polling Polling question during the Danish outreach event-; Majority should not be allowed.
New evidence to support goodwill amortisation?	Continuously growing goodwill balances; Covid-19 and lack of impairments.
Users: would goodwill amortisation be added back?	No inputs received yet Maybe, one provided the message the standardsetter should not care. Users do that with other costs as well depending of the understanding of the business.
Age of goodwill: useful and feasible?	Generally Mainly supported (limited feedback), some preparers highlighted moderate costs with others consider it to be insignificant. Large groups with regular disposals and reallocations will not be able to provide the information.
Indicator-only approach: reduction in confidence and other implications? Would there be significant cost savings?	Preparers: survey indicates insignificant savings Overall: concerns about reduction in know-how/ increase of overoptimism and some concern about missing information
Concerns on use of post-tax inputs?	None identified, but one preparer asked for guidance
Intangibles: benefits/concerns of including in goodwill?	No benefits identified, few users referred to missing reliability for separate recognised intangibles
Importance of convergence with US GAAP in this debate	Mixed views: concerns about level-playing field; secondary objective, i.e. not most important

Questions for EFRAG TEG

~~468~~[249](#) Does EFRAG TEG have comments or questions on this summary?

¹⁴ Purchase Price Allocation done on acquisition and includes items such as recognition of intangibles not previously recognised by the acquiree or other fair value adjustments to the assets and liabilities of the acquiree.

Appendix 1: Demographic information about survey respondents

Background

- (a) In September 2020, EFRAG launched a questionnaire for preparers with active M&A agendas or material goodwill amounts in the financial statements in order to obtain inputs on the IASB's DP as well as EFRAG's DCL.
- (b) To date (28 October 2020), EFRAG has received 14 completed responses from entities located in or with activities in the EEA, however not all responses have completed all questions. This appendix provides further information as to the demographic information about survey respondents.

Information about respondents by country, sector and location of significant operations

Country	Primary sector	Responses	Location of significant operations				
			EEA	Oth. ¹⁵ Eur.	North America	Asia- Pacific	ReW ¹⁶
France	Manufacturing	3	3	2	2	3	2
France	Transportation and utilities	1	1	1	1	1	1
France	Finance, insurance and real estate	2	2	2	2	2	1
	Total for France	6	6	5	5	6	4
Germany	Finance, insurance and real estate	1	1	1	1	1	1
	Italy	2	1	1			1
Switzerland	Healthcare	1	1	1	1	1	1
UK	Mining and construction	1	1				
	Total	14	10	8	7	8	7

Size of respondents

Country	Primary sector	Total assets 2019 YE	
		€0,5 bn – €30 bn	≥ €30 bn
France	Manufacturing	1	2
France	Transportation and utilities		1
France	Finance, insurance and real estate	1	1
	Total for France	2	4
Germany	Finance, insurance and real estate		1
Italy			2
Switzerland	Healthcare		1
United Kingdom	Mining and construction		1
	Total	2	9

Accounting frameworks of respondents

	IFRS	Local GAAP	Both	No response
France	6			1
Germany			1	
Italy	1		1	2
Switzerland	1			
UK		1		
Total	8	1	2	3

¹⁵ Non-EEA Europe

¹⁶ Rest of the world

Goodwill KPIs as at 2019 year-end of respondents

Country	Primary sector	GW/Total assets				GW/Total equity			
		<10%	10%–20%	20%–50%	≥ 50%	<10%	10%–20%	20%–50%	≥ 50%
France	Manufacturing	2		4		2			4
France	Transportation and utilities	4							4
France	Finance, insurance and real-estate	4		4				4	4
	Total for France	4		2		2		4	3
Germany	Finance, insurance and real-estate	4					4		
Italy		4			4	4			4
Switzerland	Healthcare		4					4	
United Kingdom	Mining and construction	4				4			
	Total	7	4	2	4	4	4	2	4

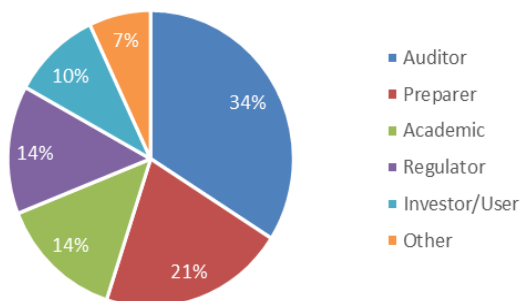
Frequency of business combinations and level of goodwill allocation of respondents

Country	Primary sector	Regular BC's?		Level of allocation of goodwill		
		Yes	No	Reporting entity level	At segment level	Below segment level
France	Manufacturing	2	4	4		2
France	Transportation and utilities	4				4
France	Finance, insurance and real-estate	2			2	
	Total for France	5	4	4	2	3
Germany	Finance, insurance and real-estate	4			4	
Italy		4	4		4	4
Switzerland	Healthcare	4			4	
United Kingdom	Mining and construction		4	4		
	Total	8	3	2	5	4

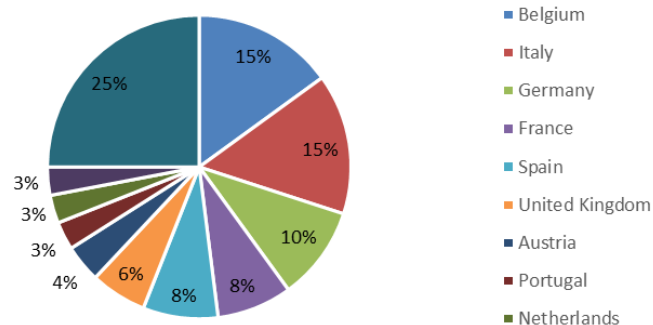
Appendix 2: Profile of webinar attendees

For the event on 16 October 2020, the following reflects the profile of participants:

Background of participants

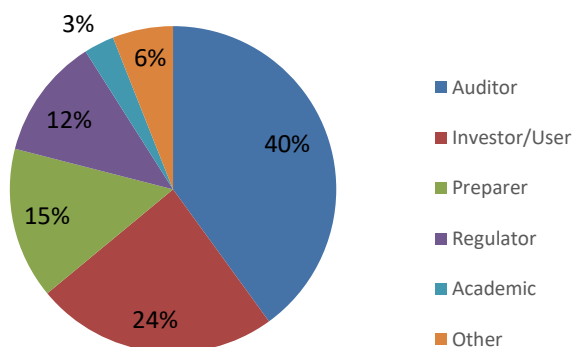


Geography of participants

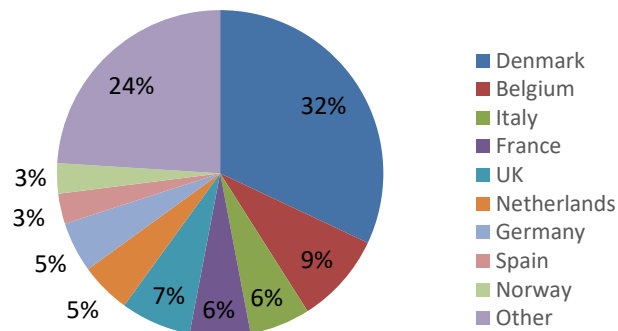


The following reflects the profile of participants at the webinar on 23 October 2020:

Background of participants

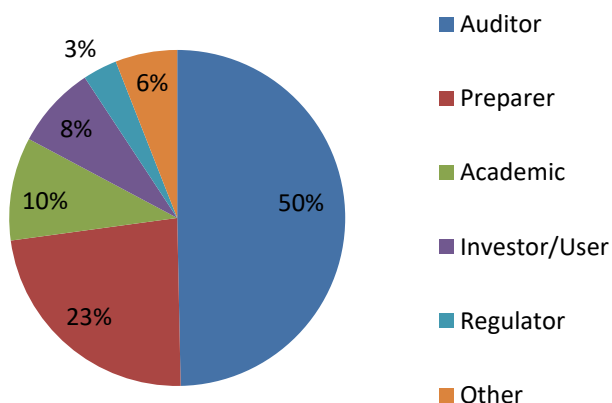


Geography of participants

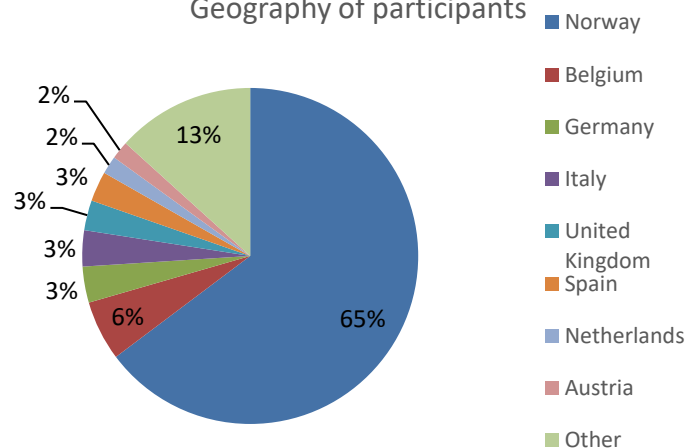


The following reflects the profile of participants at the webinar on 9 November 2020:

Background of participants

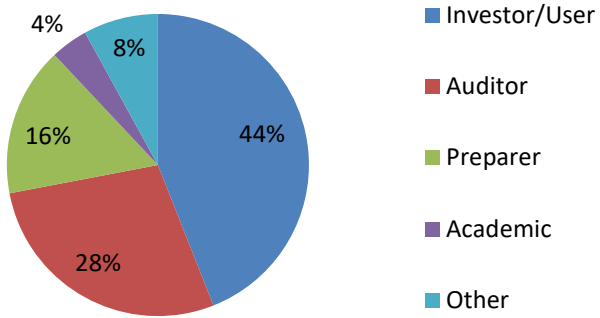


Geography of participants

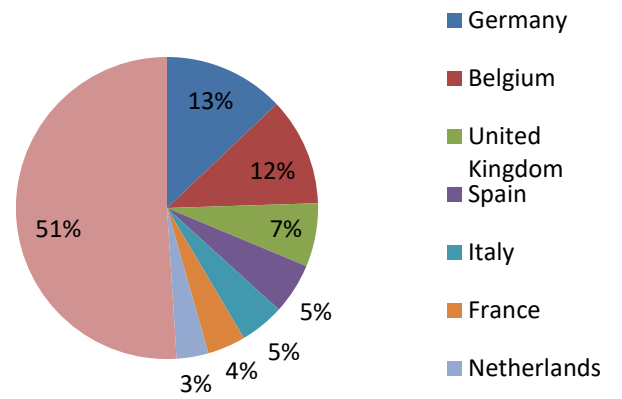


The following reflects the profile of participants at the webinar on 12 November 2020:

Background of participants



Geography of participants



Appendix 2: Previous FASB consideration on componentisation approach

250 This appendix provides a summary of the FASB's considerations relating to the componentisation approach of goodwill as presented in the Exposure Draft *Business Combinations and Intangible Assets – Accounting for Goodwill* ('ED'), issued on 7 September 1999 and revised on 14 February 2001. This revision included the significant decision to change the accounting for goodwill from an amortisation to an impairment-only approach. The summary given in this appendix relates to the revised ED.

251 The 1999 ED included a breakdown of goodwill in the following components:

(a) Component 1—The excess of the fair values over the book values of the acquired entity's net assets at the date of acquisition.

(b) Component 2—The fair values of other net assets that were not recognised by the acquired entity for the following reasons:

i. as they failed to meet the recognition criteria (perhaps because of measurement difficulties),

ii. the recognition was prohibited, or

iii. because the entity concluded that the costs of recognising them separately were not justified by the benefits.

(c) Component 3—The fair value of the "going concern" element of the acquired entity's existing business. This represents the ability of the established business to earn a higher rate of return on an assembled collection of net assets than would be expected if those net assets had to be acquired separately. That value stems from the synergies of the net assets of the business, as well as from factors related to market imperfections. Such factors include the ability to earn monopoly profits and barriers to market entry—either legal or because of transaction costs—by potential competitors.

(d) Component 4—The fair value of the expected synergies from combining the acquiring entity's and acquired entity's net assets and businesses. Those synergies are unique to each combination, and different combinations would produce different synergies and, hence, different values.

(e) Component 5—Overvaluation of the consideration paid by the acquiring entity stemming from errors in valuing the consideration tendered. Although the purchase price in an all-cash transaction would not be subject to measurement error, the same may not necessarily be said of a transaction involving shares of the acquiring entity's stock. For example, if the number of shares being traded daily is small relative to the number of shares issued in the combination, imputing the current market price to all of the shares issued to effect the combination may produce a higher value than those shares would produce if they were sold for cash and the cash then used to effect the combination.

(f) Component 6—Overpayment or underpayment by the acquiring entity. Overpayment might occur, for example, if the price is driven up in the course of bidding for the acquired entity, while underpayment may occur in the case of a distress sale or fire sale.

252 The FASB noted that the following components are conceptually not part of goodwill:

a) Component 1 as it reflects gains that were not recognised by the acquired entity on its net assets.

b) Component 2 as it reflects intangible assets that might be separately identified and recognised.

- c) Component 5 as it is a measurement error.
- d) Component 6 as it represents a loss (overpayment) or a gain (underpayment).

253 The FASB noted that the following components are conceptually part of goodwill and consider them “core goodwill”:

- a) Component 3 as it reflects the excess assembled value of the acquired entity’s net assets. It represents the pre-existing goodwill that was either internally generated by the acquired entity or acquired by it in a prior business combination.
- b) Component 4 as it reflects the excess assembled value that is created by the combination, which reflects the synergies that are expected from combining their businesses.

254 The FASB acknowledged that, as a practical matter, it is not possible to separate the components as listed in paragraph 252 that are not conceptually part of goodwill, given the current state of art of measurement and given the fact that the fair values of some tangible and intangible assets cannot be measured reliably. As the 1999 Exposure Draft proposed, the FASB calls for efforts to avoid subsuming the fifth component into the amount initially recognised for goodwill and includes provisions for eliminating the fifth and sixth components by testing goodwill for impairment.

255 The 1999 ED noted that, conceptually, some of what is recognised as goodwill may have an indefinite useful economic life that could last as long as the business is considered a going concern. However, the FASB concluded that some of what is recognised as goodwill might have a finite useful economic life partly because goodwill is measured as a residual and may include components (representing assets or elements of assets) that are wasting assets and therefore should be amortised. Prior to issuing the 1999 ED, the FASB considered the component approach that would have required amortisation of the wasting portion of goodwill and non-amortisation of the nonwasting portion (that is, the portion with an indefinite useful economic life). However, the FASB concluded that segregating the portion of recognised goodwill that might not be a wasting asset from the portion that is a wasting asset would not be practicable.

~~469~~256 The revised 2001 ED changed the measurement criteria for intangible assets that are acquired in a business combination. Previously, intangible assets that could not be reliably measured should be recognised as part of goodwill, but with the revision only intangible assets that do not have an underlying contractual or other legal base or are not capable of being separated and sold, transferred, licensed, rented, or exchanged be recognised as part of goodwill. It is noted that this revision would result in including intangible assets as part of goodwill that are more “goodwill like” in nature – that is, of the type that can be renewed or regenerated. Another consequence of the revision would be that the portion of recognised goodwill that might be wasting would be smaller. Thus, the FASB considered non-amortisation of all goodwill as potentially more appropriate in this case.